REPORT ON FINANCIAL STATEMENTS AND
SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND
STATE FINANCIAL ASSISTANCE IN ACCORDANCE WITH
UNIFORM ADMINISTRATIVE REQUIREMENTS, COST PRINCIPLES AND AUDIT
REQUIREMENTS FOR FEDERAL AWARDS (UNIFORM GUIDANCE) AND
NEW JERSEY OMB CIRCULAR 15-08

YEARS ENDED JUNE 30, 2023 AND 2022



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### **Independent Auditors' Report**

The Board of Trustees Middlesex College

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit, Middlesex College Foundation, (the "Foundation") of Middlesex College (the "College"), a component unit of the County of Middlesex, as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the College and the Foundation, as of June 30, 2023 and 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended, in accordance with accounting principles generally accepted in the United States of America. The financial statements of the Middlesex College Foundation were not audited in accordance with *Government Auditing Standards*.

### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards and requirements are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, schedule of the College's proportionate share of the net pension liability Public Employees' Retirement System – PERS, schedule of College contributions Public Employees' Retirement System - PERS, schedule of the College's proportionate share of the net pension liability Police and Firemen's Employees' Retirement System - PFRS, schedule of College contributions Police and Firemen's Employees' Retirement System – PFRS, schedule of the State's Proportionate Share of the Net OPEB Liability Associated with the College and changes in the Total OPEB Liability and Related Ratios - State Health Benefit Retired Employees Fund and Schedule of Changes in the College's Total OPEB Liability - College Plan, and the Schedules listed under Required Supplementary Information, as presented in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the College's basic financial statements. The accompanying supplementary information as presented in the table of contents, which consists of the schedules of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid, respectively, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 22, 2024, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Cranford, New Jersey January 22, 2024

PKF O'Connor Davies, LLP

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

### Overview of the Basic Financial Statements and Financial Analysis

This section of the audited financial statements for Middlesex College (the "College") presents management's discussion and analysis of the College's financial position for the years ended June 30, 2023 and 2022, with selected information pertaining to the year ended June 30, 2021. Management has prepared the financial statements and the related note disclosures, along with this discussion and analysis. Responsibility for the completeness and fairness of this information rests with management. Combined with the financial statements and accompanying notes that follow, this explains and clarifies College-wide financial performance, as well as the direction envisioned for the future.

#### **Financial Statements**

Included in this report are the College's basic financial statements, which include the Statements of Net Position, Statements of Revenues, Expenses and Changes in Net Position and the Statements of Cash Flows. These basic financial statements are prepared in accordance with Governmental Accounting Standards Board ("GASB") principles and accounting principles generally accepted in the United States of America.

In accordance with GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, component unit data is discretely presented alongside the financial data of the primary government.

#### **Statements of Net Position**

Net position represents the residual interest in the College's assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted. Net position consists of three categories: Net Investment in Capital Assets, Restricted and Unrestricted. Net Investment in Capital Assets represents the College's total investment in capital assets, net of depreciation and outstanding debt obligations related to those capital assets. To the extent debt has been incurred, but not yet expended for capital assets, such amounts are not included as a component of Net Investment in Capital Assets. Restricted Net Position includes resources not accessible for general use because their use is subject to restrictions enforceable by third parties. Unrestricted Net Position represents resources derived from student tuition and fees, state and county appropriations and sales and services of educational departments and auxiliary enterprises. These resources are used for the transactions related to the educational and general operations of the College, and may be used at the discretion of the Board of Trustees to meet current expenses for any purposes. Internally, they are designated for such purposes as Information Technology upgrades, Capital Assets, Long-term Projects and Student Support Services.

The statements of net position present the College's current and non-current assets, deferred outflows of resources, liabilities, deferred inflows of resources and the resultant net position. The statements of revenues, expenses and changes in net position show the College's revenues and expenses segregated into operating and non-operating sections. It is important to note that the State and County appropriations and funding related to the Federal CARES Act and PELL funds, which are essential to the College's operations, are recorded as non-operating revenues. Therefore, the operating revenues less operating expenses show an operating loss of (\$59,486,351) and (\$58,277,514) for fiscal years ended June 30, 2023 and 2022, respectively, and after adding the non-operating revenues shows income before capital revenues of \$998,107 and \$16,607,211 for the fiscal years ended June 30, 2023 and 2022, respectively. The statements of cash flows show the sources and uses of the College's cash for operating activities, non-capital financing activities, capital and related financing activities, and investing activities.

Because the statements of net position treat the College as a whole as opposed to a group of separate funds, all inter-fund receivables and payables have been eliminated.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Management's discussion and analysis of specific assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses follows this general discussion. For the most part, this analysis will utilize condensed portions of the basic financial statements with appropriate comments on specific items.

### **Financial Highlights**

#### **Condensed Statements of Net Position**

The following represents assets, deferred outflows and inflows of resources, liabilities and net position of the College at June 30, 2023, 2022, and 2021:

	Net Position as of June 30,								
								Change	Percent Change
		2021		2022		2023		from 2022	from 2022
CURRENT ASSETS NON-CURRENT ASSETS: Capital assets, nondepreciable land and construction in	\$	52,127,794	\$	62,654,130	\$	77,491,665	\$	14,837,535	24%
progress		4,322,635		8,529,828		13,832,233		5,302,405	62%
Capital assets, net of accumulated depreciation		78,232,379		75,702,268		72,945,177		(2,757,091)	-4%
Total Assets	\$	134,682,808	\$	146,886,226	\$	164,269,075	\$	17,382,849	12%
DEFERRED OUTFLOWS OF RESOURCES	_	7,378,942		4,596,446		6,767,207		2,170,761	47%
CURRENT LIABILITIES NON-CURRENT LIABILITIES:	\$	19,136,162	\$	16,909,967	\$	23,595,736	\$	6,685,769	40%
Net pension liability		41,411,378		29,855,199		36,554,083		6,698,884	22%
Compensated absences		3,771,622		3,378,897		3,296,025		(82,872)	-2%
Deferred CIO Project						10,000,000		10,000,000	100%
Early Retirement Incentive Payable		545,000		545,000		545,000		-	0%
Obligation for Post-Employment Benefits		6,242,582		5,406,195		6,148,021		741,826	14%
Total Liabilities	\$	71,106,744	\$	56,095,258	\$	80,138,865	\$	24,043,607	43%
DEFERRED INFLOWS OF RESOURCES	_	21,087,210	_	22,604,449	_	10,447,934	_	(12,156,515)	-54%
NET POSITION:									
Net investment in capital assets	\$	82,501,811	\$	84,232,096	\$	86,777,410	\$	2,545,314	3%
Restricted		11,716		11,518		10,941		(577)	
Unrestricted		(32,645,731)	_	(11,460,649)		(6,338,871)		5,121,778	-45%
Total Net Position	\$	49,867,796	\$	72,782,965	\$	80,449,480	\$	7,666,515	11%

This schedule is prepared from the College's Statements of Net Position.

Net position at June 30, 2023, totaled \$80.4 million.

Net position at June 30, 2022, totaled \$72.8 million.

Net position at June 30, 2021, totaled \$49.9 million.

Deferred outflows of resources has increased based upon the actuarial valuation performed related to the net pension liability for the State of NJ as a result of Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions and Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions.

Non-current liabilities increased mainly attributed to the increased net pension liability based upon the State's actuarial valuation of the net pension liability, an increase in the obligation for post-employment benefits as a result of the change in current year actuarial assumption, as well as an increase in Deferred Community Innovation and Opportunity (CIO) Project funding.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Balances in net position are shown as either net investment in capital assets, restricted or unrestricted. Restricted funds are those specifically restricted by the funding source. Certain unrestricted funds have been designated for expenses related to information technology upgrades, capital assets, long-term projects, subsequent year budget support, student support services and benefits assessment. All board-designated and undesignated amounts are included in unrestricted net position on the statements of net position.

### Condensed Statement of Revenues, Expenses and Changes in Net Position

The statements of revenues, expenses and changes in net position present the College's changes in net position. The purpose of the statement is to present revenues earned by the College, both operating and non-operating and expenses incurred by the College. A summary of the College's revenues and total operating expenses for the years ended June 30, 2023, 2022, and 2021 are as follows:

	Year Ended June 30,				
	•			Change	Percent Change
	2021	2022	2023	from 2022	from 2022
OPERATING REVENUES:					
Net student revenues	\$ 20,449,867	\$ 20,031,806	\$ 22,337,663	\$ 2,305,857	12%
Federal and local grants and contracts	4,838,448	5,150,191	5,122,646	(27,545)	-1%
State grants and contracts	6,216,111	6,486,407	8,477,234	1,990,827	31%
County Grants and Contracts	77,554	114,158	129,155	14,997	13%
Private Grants and Contracts	971,593	1,187,409	1,360,474	173,065	15%
Other operating revenues	2,158,809	1,637,951	3,145,530	1,507,579	92%
Total	34,712,382	34,607,922	40,572,702	5,964,780	17%
Less: Operating expenses	101,224,783	92,885,436	100,059,053	7,173,617	8%
Operating Loss	(66,512,401)	(58,277,514)	(59,486,351)	(1,208,837)	2%
NON-OPERATING REVENUES (EXPENSES):					
State appropriations	9,618,171	11,154,430	11,686,765	532,335	5%
On-Behalf Fringe Benefits	10,403,648	9,381,130	5,267,014	(4,114,116)	-44%
County appropriations	16,450,000	17,000,000	17,340,000	340,000	2%
Federal PELL grants	18,146,714	15,694,342	15,045,692	(648,650)	-4%
Federal Cares Grants Institution	14,937,656	16,463,799	1,435,862	(15,027,937)	-91%
Federal Cares Grants Student	3,977,453	5,126,415	8,879,753	3,753,338	73%
Investment income, net	62,728	97,115	859,597	762,482	785%
Interest Expense	(41,797)	(32,506)	(30,225)	2,281	-7%
Non-operating revenues (expenses), net	73,554,574	74,884,725	60,484,458	(14,400,267)	-19%
CAPITAL REVENUES	2,619,042	6,307,958	6,668,408	360,450	6%

In accordance with the GASB COVID-19 and CARES Act Technical Bulletin, along with NACUBO guidance, CARES Act funds are considered subsidies and are classified as non-operating revenues; therefore, these funds were reclassed from Operating Revenue to Non-operating Revenue for Fiscal 2021 and were presented accordingly in fiscal years 2022 and 2023.

Operating Federal and local grants decreased by 1%. This is mainly attributable to a decrease in the following grants: Perkins, Federal Supplemental Educational Opportunity Grant (SEOG), offset by increases in the Federal Work Study (CWS). Open Textbook (OTC) and ACLS grants.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Operating State grants increased 31%, mainly due to an increase in the Educational Opportunity Fund (EOF), Securing our Children's Future (SOCF), and Workforce Innovation grants. County grants were higher for the fiscal year, mainly due to Teen Arts Festival and Learn to learn grants, as well as funds received from the County as a support to the SOCF grant. Private grants and contracts increased by 15% due to an increase in Child Care and RSC grants provided to the College.

Other operating revenues increased mainly due to an increase in the surplus reimbursement payments from the County JHIF medical plan, as well as in increase in facility rentals. Non-operating revenues decreased from the prior year, mainly due to a decrease in Federal funding received to offset COVID-19 expenses.

Investment income has increased mainly due to an increase in amounts earned in the College's money market account, as well as the College's investment accounts.

County appropriations were slightly higher for the fiscal year. Other revenues increased in the 2023 year mainly attributable to an increase in Chapter 12 capital projects.

### **Condensed Schedules of Operating Expenses**

A summary of the College's operating expenses for the years ended June 30, 2023, 2022, and 2021 follows:

		Year Ende	<u>.</u>		
				Change	Percent Change
	<u>2021</u>	2022	<u>2023</u>	from 2022	from 2022
OPERATING EXPENSES:					
Instruction	\$39,225,183	\$35,018,867	\$37,220,160	\$ 2,201,293	6%
Public Service	5,239,760	5,471,479	6,174,291	702,812	13%
Academic support	3,473,047	3,112,090	3,289,224	177,134	6%
Student affairs	8,965,049	7,986,806	8,442,087	455,281	6%
Institutional support	18,210,100	16,692,914	17,993,585	1,300,671	8%
Operation and maintenance of plant	10,344,650	9,176,826	9,501,607	324,781	4%
Student aid	11,403,648	11,245,005	13,394,475	2,149,470	19%
Depreciation	4,363,346	4,181,449	4,043,624	(137,825)	-3%
	\$ 101,224,783	\$ 92,885,436	\$ 100,059,053	\$ 7,173,617	8%

Operating expenses include salaries, fringe benefits, and other personal services expenses needed to operate the College. Fringe benefits are allocated to functional departments using various factors, including direct charges and headcounts. Overall, FY 2023 Operating expenses are \$7.2 million more than FY 2022. The increase is driven by the increase in GASB 68 pension expenses and GASB 75 OPEB expenses on the State and College Plan.

Instruction expenses increased \$2.2 million, or 6% from the previous year. Most of this was due to the aforementioned increase in GASB 68 pension expenses and an increase in GASB 75 OPEB expenses (College Plan and State Plan), as well as Instructional Supplies.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Public Service support expenses have increased by 13% from prior year. The increase is mainly due to the increase in expenses for Camp Middlesex, Early Learning, Corporate Education and Training and Institutional Research

Academic Support expenses increased by 6% from prior year. The increase is mostly attributable to an increase in Learning and Testing Center expenses, as well as an increase in SOCF expenses.

The increase in Student Aid expenses (19%) is primarily due to an increase in scholarship allowances and student aid.

Operation and maintenance of plant expenses increased by \$325K, or 4%. In addition to pension costs, other expenses which have increased are Utilities, Custodial Services and Warehouse costs.

### **Condensed Schedules of Capital Assets, Net**

The following presents the changes in capital assets and related depreciation for the years ended June 30, 2023 and 2022:

Capital Assets Activity for the Year Ended June 30, 2023	Beginning Balance	Acquisitions	Dispositions	Transfers	Ending Balance
Land Construction in progress Land improvements Buildings and building improvements Machinery, equipment and vehicles Infrastructure Total Accumulated depreciation Net capital assets	\$ 3,419,950 5,109,878 9,174,177 124,894,760 19,626,915 4,288,319 166,513,999 82,281,903 \$ 84,232,096	\$ - 5,302,405 12,720 311,798 775,799 190,879 6,593,601 4,043,624 \$ 2,549,977	\$ - - (107,840) - (107,840) 103,177 \$ (4,663)	\$ - - - - - - - - \$ -	\$ 3,419,950 10,412,283 9,186,897 125,206,558 20,294,874 4,479,198 172,999,760 86,222,350 \$ 86,777,410
Capital Assets Activity for the Year Ended June 30, 2022	Beginning Balance	Acquisitions	Dispositions	Transfers	Ending Balance
Land Construction in progress Land improvements Buildings and building improvements Machinery, equipment and vehicles Infrastructure Total Accumulated depreciation Net capital assets	\$ 3,419,950 902,685 9,148,002 124,039,157 18,975,017 4,288,319 160,773,130 78,218,116 \$ 82,555,014	\$ - 4,411,396 26,175 710,173 710,787 - 5,858,531 4,181,449 \$ 1,677,082	\$ - - - (117,662) - (117,662) 117,662 \$ -	\$ - (204,203) - 145,430 58,773 - - - - \$ -	\$ 3,419,950 5,109,878 9,174,177 124,894,760 19,626,915 4,288,319 166,513,999 82,281,903 \$ 84,232,096

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Depreciation of capital assets is recorded on a straight-line basis over their estimated useful lives. Additional information related to capital assets and related depreciation can be found at Note 3 to the basic financial statements.

#### **Summary and Outlook**

Middlesex College (the College) is a two-year community college, founded in 1964 by the Board of Chosen Freeholders, the governing body of Middlesex County, State of New Jersey. The main campus is located in Edison, along with centers in New Brunswick and Perth Amboy. A decision was accepted via Board Resolution at the meeting of the Board of Trustees of Middlesex College on September 16, 2020 to change the College's name from "Middlesex County College" to "Middlesex College," effective January 1, 2021.

The Board of Trustees of Middlesex College, through the Office of the President and as set forth in the applicable New Jersey Statutes and Administrative Code, is responsible for establishing tuition, fees, admission and degree requirements, college investments and oversight of various administrative and operational matters, including the financial matters of the College.

### Highlights from FY2023 include:

- Through sound fiscal management over the last several years, the College continues to maintain its status
  as one of the most affordable institutions of higher education in the State of New Jersey.
- On September 12, 2022, the Board of Trustees presented the Paige D. L'Hommedieu Award to Congressman Frank Pallone, United States Representative for New Jersey's Sixth Congressional District. The L'Hommedieu Award is the highest honor bestowed by the College and is awarded to an individual who embodies the citizenship, leadership, and humanity of Paige D. L'Hommedieu, the College's founding Board Chair.
- Middlesex College students Ezra Goldfarb and Dzulieta Ismaili-Jean were named to the New Jersey Council of County College's Phi Theta Kappa All-State Academic Team.
- On April 27, 2023, the Dental Hygiene Program held a ribbon cutting to celebrate the completion of a \$2.8 million renovation of the College's Dental Clinic. The milestone expansion includes the renovation of the former Biology labs and former Dental Hygiene Clinic and the construction of a Dental Hygiene Clinic, lab, three all-purpose classrooms, faculty offices, and student and faculty locker rooms. Board Chair Mark Finkelstein, Vice Chair Gary Taffet, and Trustee Anvay Patel joined us along with Middlesex County Commissioner Charles Kenny, Perth Amboy Mayor Caba, and Assemblyman Sterley Stanley who presented a joint resolution in honor of the event from the State Senate and General Assembly.
- Middlesex College students Ezra Goldfarb and Dzulieta Ismaili-Jean were named to the New Jersey Council of County College's Phi Theta Kappa All-State Academic Team.
- On April 27, 2023, the Dental Hygiene Program held a ribbon cutting to celebrate the completion of a \$2.8 million renovation of the College's Dental Clinic. The milestone expansion includes the renovation of the former Biology labs and former Dental Hygiene Clinic and the construction of a Dental Hygiene Clinic, lab, three all-purpose classrooms, faculty offices, and student and faculty locker rooms. Board Chair Mark Finkelstein, Vice Chair Gary Taffet, and Trustee Anvay Patel joined us along with Middlesex County Commissioner Charles Kenny, Perth Amboy Mayor Caba, and Assemblyman Sterley Stanley who presented a joint resolution in honor of the event from the State Senate and General Assembly.
- In February, Children from all over the area visited the Dental Hygiene Clinic for free dental care during Give Kids a Smile Day, a program designed to ensure that children have access to quality dental care. Local dentists, hygienists, and Dental Hygiene students and faculty volunteered their time and talents as they treated kids who received an exam, cleaning, fluoride treatments, sealants, as well as education on how to brush and floss, translating to \$23,567 worth of care.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

- Sophomore Baseball pitcher Nick Diaz made program history by throwing a perfect game against Orange County Community College. Nick faced 21 hitters and retired all of them consecutively without allowing a base runner.
- English Professor Alexandra Fields was recognized earlier this week by the American Association of Community Colleges with the Dale P. Purnell Distinguished Faculty Award. Vice President for Academic Affairs Linda Scherr and President Mark McCormick nominated Dr. Fields for this award to recognize her passion for teaching and her leadership at the College in developmental education reform, Community-Engaged Learning, and the establishment of the Center for Justice-Impacted Students.
- A total of 1,459 students earned diplomas and certificates during our annual Commencement exercises.
- Student Ahmed Shah was named a 2022 Coca-Cola Leaders of Promise Scholar. The Coca-Cola Leaders of Promise Scholarship Program helps Phi Theta Kappa members cover educational expenses while enrolled in an associate degree program of study. Recipients are selected based on scholastic achievement, community service, and leadership potential.
- In September, 2022, the Middlesex County Board of County Commissioners honored the Middlesex College 2022 Softball team and coaches with a resolution recognizing them for their achievement of winning the championship in Region XIX of the National Junior College Athletic Association (NJCAA), the first time in over 40 years. The Colts were one of only eight teams from across the country to qualify for the NJCAA Division III Softball World Series. Head Coach Jim Muldowney was named the Region XIX Coach of the Year, and pitcher Kaitlynne McCarthy was recognized as the Region's Most Valuable Player.
- On October 8, 2022, Middlesex College hosted its first-ever Athletics Hall of Fame Induction Ceremony. Congratulations to the five members of the Middlesex College family who were honored: Robert (Bobby) Edmonds (Track and Field), Dave Meads (Baseball), Jill Romanovsky (Softball), John Sacchi (Wrestling Coach), and the late Robert (Bob) Zifchak (Athletic Administrator). During the ceremony, Athletic Director Rocco Constantino presented a National Championship ring to Raven Orange, a current sophomore who won an NJCAA Division III National Championship last spring in the 400-meter Hurdles.
- The Middlesex College community employees, Trustees, alumni, and friends of the College supported the Middlesex College Cares Food Pantry and Student Emergency Fund by contributing on Giving Day (November 29, 2022). The Middlesex College Foundation received over \$22,000 in donations from the event.
- Middlesex College was one of 395 colleges and universities nationwide to earn the inaugural All In Most Engaged Campus for College Student Voting recognition from Civic Nation.
- Sophomore Men's Soccer player Jamie Madrid was named 1st Team All-American by the National Junior Collegiate Athletic Association (NJCAA) last month. Jamie is the second Men's Soccer player in the College's history to be named 1st Team All-American.
- Sophomore Baseball player Braden Ramirez signed a National Letter of Intent to continue his baseball and
  academic career at the University of Dayton, a National Collegiate Athletic Association Division I college in
  Ohio. Braden set multiple school records at Middlesex College last year and is the first Middlesex College
  athlete in a number of years to sign a Letter of Intent with a Division I institution.
- Thanks to a grant from the New Jersey Council for the Humanities secured by Professor Terrence Corrigan, Voices and Votes: Democracy in America, a travelling exhibit of the Smithsonian, was presented at Middlesex College during December, 2022 and January, 2023.
- English Professor Shirley Wachtel recently had a new book published, A Castle in Brooklyn, and held a
  campus event to talk about the writing process, read from her book, answer questions from the audience,
  and sign copies.
- Forty Middlesex College student-athletes received recognition for academic achievement during the Fall 2022 semester. There were 24 student-athletes among our Fall and Winter sports programs who were named All-Academic in the Garden State Athletic Conference of the National Junior College Athletic Association (NJCAA). In addition, 16 students were named All-Academic for NJCAA Region XIX. Athletic Director Rocco Constantino and the Athletic Department team established the Colts Academic

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Achievement Award to recognize off-season athletes who performed well in the classroom last Fall. A total of 40 student-athletes will receive Colts Academic Achievement Awards.

- English Department Chair and proud Middlesex College alumnus Mat Spano was the featured poet in the March, 2023 issue of *Psychological Perspectives*, the journal of the C.G. Jung Institute of Los Angeles. Since 1970, the journal has published international research on Jungian thought and practice including articles, interviews, fiction writing, book and film reviews, art, and poetry.
- The College hosted its first Track and Field Invitational in over 20 years. The event featured 933 athletes from 89 different colleges. Student Tonna Ogina broke a school record that had stood since 1989 when she leapt 17' 11 1/2" in the long jump. Additionally, the Men's 4x100 relay team broke a school record that had stood since 1975 when they ran a time of 43.36. Both Ogina's jump and the time set by the relay team were the best in the country among NJCAAA Division III athletes.
- The Marketing and Communications team won two awards and received two honorable mentions in the annual Hermes Creative Awards Program, administered and judged by the Association of Marketing and Communications Professionals. The College's Annual Report 2021-2022 won Platinum in the Print Media category, and the College's rollout of its new mascot won Gold in the category of Electronic Media/Social Media/Interactive Media. In addition to the two awards, the College received honorable mentions for the College's new website and its social media ad campaign for Camp Middlesex.
- As it did in 2020-2021 and 2021-2022 school years, the College distributed funds from the federal Coronavirus Aid Relief and Economic Security (CARES) Act and the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) to provide direct aid to students.
- On May 5, 2023, the Middlesex College Foundation's 11th Annual Casino Night was a success. Employees, alumni, and friends of the College enjoyed placing a bet on education. The event raised over \$70,000.

### **Enrollment**

Enrollment in the Fall 2022 semester reflected roughly an 3.4% increase in total credit hours from Fall 2021, while Spring 2023 enrollment increased approximately 3.4% compared to Spring 2022. This increase can be tied to a shift toward more standard operations stemming from the end of the COVID-19 pandemic. Winter session enrollment increased 17.4% from the prior fiscal year Enrollment within the two sessions offered during the Summer increased approximately 9.6% from FY2022. Total credit enrollment for FY2023 was up 4.7% compared to FY2022.

The College's Division of Student and Enrollment Services aids and supports enrollment and retention initiatives at the College, also supported by initiatives from the Division of Academic Affairs. The group consistently benchmarks and implements best practices in enrollment planning and enhancing our outreach to underdeveloped market niches. The group additionally reviews statistical information, generates ideas for expanded outreach and further review, and development of student markets. Outreach efforts for this Division are bolstered by support from planning grant resources designed to aid implementation of New Jersey's Community College Opportunity Grant (CCOG) Program. The College has also placed increased focus on growing its relationships with the K-12 school districts in Middlesex County, seeking to increase the rate of high school graduates from area schools enrolling at the College. Further, the implementation of new Marketing campaigns expanded the College's reach to potential students, utilizing print, television, social media and other platforms.

The College's leadership continues to focus on the retention of current students and assisting them in completing their degree programs in an efficient timeframe. The College continues to participate in the Guided Pathways to Career Success initiative, with implementation and support institutionalized within the College's Strategic Plan. Elements of Guided Pathways to Career Success implemented at Middlesex include the development of curriculum maps, streamlining of developmental coursework curriculum sequences, shifting to a multiple measures placement framework, and increasing academic interventions through the services of part-time Student Success Coaches. These actions have had a positive impact on the College's graduation rate, confirming the benefits of this approach.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

The College emphasizes support for its student-veterans. The College's nationally recognized Veterans Services Center assists military veterans as they transition to civilian life. The Veterans Services Center staff ensure veterans receive all the education benefits and entitlements for which they are eligible, coordinate services they need to be successful, and create an environment where they can socialize with other military veterans. The College has recently received the designation as a Military Friendly school for the tenth time and has also been honored by Military Times and Military Advanced Education and Transition for its support of our student veterans.

### Focus on the Future

Current demographic and economic conditions suggest that enrollment will continue to increase in FY2024, with projected growth of approximately 3-5% expected. The growth in enrollment coupled with an increase in credit tuition and fees are expected to reduce the deficit between revenues and expenses the College has faced over the last several years and provides hope for the coming years for sustained revenue growth.

The COVID-19 pandemic continued its impact on the financial statements of the College during the most recent fiscal year. From federal funds, the College offset \$1,269,244 and \$11,958,059 in expenses, stemming from the effects of converting to remote learning and operations and other conditions brought about by the pandemic for the years ended June 30, 2023 and June 30, 2022, respectively. The College also utilized \$166,618 and \$4,505,740 in federal funds to offset the loss in revenues for the years ended June 30, 2023 and June 30, 2022, respectively.

The following presents how the CARES Act funds have impacted the operations of the College.

	Fisc	al Year 2023	_Fis	cal Year 2022
Income before Capital Revenues	\$	988,107	\$	16,607,211
Less: Institutional CARES Funding as Revenues		(1,435,862)		(16,463,799)
Net (Loss)/Income before Capital Revenues		(447,755)		143,412

The College GASB 68 net pension liability increase was determined by the actuarial present value of projected benefit payments that is attributed to the College. The increase relates to the changes in interest accrued on the liability, the impact of benefit and assumption changes, the cost of benefit payments and the difference between expected and actual plan experience.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information) Years ended June 30, 2023 and 2022

Management continues to take a thoughtful approach with regard to new expenditures and hiring with a focus on maximizing the resources available during each fiscal year, building from the limitations in place during Pandemic operations as to shift spending in ways that will benefit the College as it grows and moves forward, cognizant that federal and state funding through the CARES Act and its successors will likely not be available for use as we move forward to offset revenue losses and expenses. Management has determined that all the CARES funding has been utilized with obligations liquidated in full as of the final date of liquidation with the Federal Government on September 30, 2023.

The College is committed to a proactive approach in financial matters, continually working to ensure that Middlesex College operates in the most efficient manner possible while making appropriate investments in updating our business processes, infrastructure and technology for continued and future sustainability. The College remains financially stable.

### **Requests for Information**

This financial report is designed to provide a general overview of Middlesex College's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Middlesex College, 2600 Woodbridge Avenue, Edison, New Jersey 08818, Attention: Frank L. Maltino, CPA, Chief Financial Officer.

### STATEMENTS OF NET POSITION

		June	30,	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	Business-type Activities Middlesex College 2023	Component Unit Middlesex College Foundation 2023	Business-type Activities Middlesex College 2022	Component Unit Middlesex College Foundation 2022
CURRENT ASSETS: Cash and Cash Equivalents Investments Receivables - Student, Net of Allowance	\$ 69,078,076	\$ 1,216,235 20,084,140	\$ 47,411,223	\$ 1,167,834 18,949,353
of \$9,583,800 and \$8,744,023, respectively  Due from Foundation  Other Receivables  Grants Receivable  Funds Held by Trustee  Prepaid Expenses	3,012,449 1,176,562 1,535,569 2,344,114 263,140 81,755	273,370	1,295,028 862,480 3,509,428 8,634,991 505,646 435,334	373,061
Total Current Assets	77,491,665	21,573,745	62,654,130	20,490,248
NON-CURRENT ASSETS: Capital Assets, Non Depreciable Capital Assets, Net of Accumulated Depreciation of \$86,222,350 and \$82,281,903, respectively Total Non-Current Assets Total Assets	13,832,233 72,945,177 86,777,410 164,269,075	21,573,745	8,529,828 75,702,268 84,232,096 146,886,226	20,490,248
DEFERRED OUTFLOWS OF RESOURCES:				
Pension Deferrals Other Post Employment Benefits Deferrals	5,843,748 923,456	_	4,596,446	_
Total Deferred Outflows of Resources	6,767,204		4,596,446	<u> </u>
Total Assets and Deferred Outflows of Resources	171,036,279	21,573,745	151,482,672	20,490,248
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES CURRENT LIABILITIES: Accounts Payable and Accrued Expenses:	0.405.400		0.454.004	
Related to Pensions Related to Others Compensated Absences Deposits Held in Custody for Others Tax Liability Unearned Revenue Total Current Liabilities	3,195,186 8,693,428 824,006 651,492 10,231,624 23,595,736	1,212,576	3,151,031 5,758,442 844,724 445,261 962,796 5,747,713 16,909,967	885,003 - 885,003
NON-CURRENT LIABILITIES: Compensated Absences Unearned Revenue - Community Innovation and Opportunity Project Early Retirement Incentive Payable Obligation for Post-Employment Benefits Net Pension Liability Total Non-Current Liabilities Total Liabilities	3,296,025 10,000,000 545,000 6,148,021 36,554,083 56,543,129 80,138,865	1,212,576	3,378,897 545,000 5,406,195 29,855,199 39,185,291 56,095,258	
DEFERRED INFLOWS OF RESOURCES: Pension Deferrals Other Post Employment Benefits Deferrals Total Deferred Inflows of Resources Total Liabilities and Deferred Inflows of Resources	9,054,671 1,393,263 10,447,934 90,586,799	1,212,576	20,954,869 1,649,580 22,604,449 78,699,707	885,003
NET POSITION  NET INVESTMENT IN CAPITAL ASSETS  RESTRICTED  UNRESTRICTED (DEFICIT)  Total Net Position	86,777,410 10,941 (6,338,871) \$ 80,449,480	2,809,789 17,549,483 \$ 20,359,272	84,232,096 11,518 (11,460,649) \$ 72,782,965	2,588,179 17,017,066 \$ 19,605,245

### STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Business-type			Yea	ars Ended June 30,	
Student Revenues: Tuition and Fees   \$48,792,824   \$43,542,357   Less: Waivers, Appeals and Allowances   (26,455,161)   (23,510,551)   (23,		Activities Middlesex College	Component Unit Middlesex College Foundation	Business-type Activities Middlesex College	Unit Middlesex College Foundation
Tuition and Fees         \$ 48,792,824         \$ 43,542,357           Less: Waivers, Appeals and Allowances         (26,455,161)         (23,510,551)           Net Student Revenues         22,337,663         20,031,806           Federal Grants and Contracts         5,122,646         5,150,191           State Grants and Contracts         8,477,234         6,486,407           County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         37,220,160         35,018,867         -           Public Service         6,174,291         5,471,479         -           Academic Support         3,289,224         3,112,090         35,018,867           Public Services         8,442,087         7,986,806         1           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         Scholarship and Student Aid         13,394,475         11,245,005           Depreciation					
Less: Waivers, Appeals and Allowances         (26,455,161)         (23,510,551)           Net Student Revenues         22,337,663         20,031,806           Federal Grants and Contracts         5,122,646         5,150,191           State Grants and Contracts         8,477,234         6,486,407           County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         - 1,637,951         - 7           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         - 1,637,951         - 2           Public Service         6,174,291         5,471,479         - 4,264         - 4,714,479         - 4,264         - 4,264         - 4,264         - 4,264         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119         - 1,455,119		40.700.004		40.540.057	
Net Student Revenues         22,337,663         20,031,806           Federal Grants and Contracts         5,122,646         5,150,191           State Grants and Contracts         8,477,234         6,486,407           County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         -         -         -         4,747,479         -		, . ,-		,. ,	
Federal Grants and Contracts         5,122,646         5,150,191           State Grants and Contracts         8,477,234         6,486,407           County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         -         -         4,71,479         -					
State Grants and Contracts         8,477,234         6,486,407           County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         9,000,092           Public Service         6,174,291         5,471,479         4,240,097         4,291         5,471,479         4,240,097         7,986,806         1,312,090         5,486,006         1,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,455,119         4,467,908         5,8277,514         3,655,027         5,456,027         4,181,449         -         -         4,181,449         -         -         4,181,449         -         -         4,181,449         -         -         4,181,449         -         -					
County Grants and Contracts         129,155         114,158           Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         - 1,637,951					
Private Grants and Contracts         1,360,474         1,187,409           Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         -           Public Service         6,174,291         5,471,479         -           Academic Support         3,289,224         3,112,090         -           Student Services         8,442,087         7,986,806         -           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         -           Scholarship and Student Aid         13,394,475         11,245,005         -           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027) </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Fund Raising         \$ 1,268,090         \$ 1,090,092           Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         -           Public Service         6,174,291         5,471,479         -           Academic Support         3,289,224         3,112,090         -           Student Services         8,442,087         7,986,806         -           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826	•				
Other Operating Revenues         3,145,530         -         1,637,951         -           Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:           Instruction         37,220,160         35,018,867         9           Public Service         6,174,291         5,471,479         9           Academic Support         3,289,224         3,112,090         3,112,090           Student Services         8,442,087         7,986,806         1,798,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)		1,300,474	¢ 1.269.000	1,167,409	¢ 1,000,000
Total Operating Revenues         40,572,702         1,268,090         34,607,922         1,090,092           OPERATING EXPENSES:         Instruction         37,220,160         35,018,867           Public Service         6,174,291         5,471,479           Academic Support         3,289,224         3,112,090           Student Services         8,442,087         7,986,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)	<u> </u>	3 145 530	\$ 1,200,090	1 637 951	ā 1,090,092 -
Instruction         37,220,160         35,018,867           Public Service         6,174,291         5,471,479           Academic Support         3,289,224         3,112,090           Student Services         8,442,087         7,986,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)	, ,		1,268,090		1,090,092
Instruction         37,220,160         35,018,867           Public Service         6,174,291         5,471,479           Academic Support         3,289,224         3,112,090           Student Services         8,442,087         7,986,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)	ODEDATING EVDENCES:			·	
Public Service         6,174,291         5,471,479           Academic Support         3,289,224         3,112,090           Student Services         8,442,087         7,986,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)		37 220 160		35 018 867	
Academic Support       3,289,224       3,112,090         Student Services       8,442,087       7,986,806         Institutional Support       17,993,585       1,735,998       16,692,914       1,455,119         Operation and Maintenance of Plant       9,501,607       9,176,826         Scholarship and Student Aid       13,394,475       11,245,005         Depreciation       4,043,624       -       4,181,449       -         Total Operating Expenses       100,059,053       1,735,998       92,885,436       1,455,119         OPERATING (LOSS)       (59,486,351)       (467,908)       (58,277,514)       (365,027)         NON-OPERATING REVENUES (EXPENSES):					
Student Services         8,442,087         7,986,806           Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):					
Institutional Support         17,993,585         1,735,998         16,692,914         1,455,119           Operation and Maintenance of Plant         9,501,607         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):	• •				
Operation and Maintenance of Plant         9,501,607         9,176,826           Scholarship and Student Aid         13,394,475         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):         -			1 735 998		1 455 119
Scholarship and Student Aid         13,394,475         11,245,005           Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):         - </td <td>• • • • • • • • • • • • • • • • • • • •</td> <td></td> <td>1,700,000</td> <td></td> <td>1,400,110</td>	• • • • • • • • • • • • • • • • • • • •		1,700,000		1,400,110
Depreciation         4,043,624         -         4,181,449         -           Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):         -         -         4,181,449         -         -         4,181,449         -         -         -         1,455,119         -         -         -         -         -         -         4,181,449         -         -         -         -         -         -         4,181,449         -         -         -         -         -         -         -         92,885,436         1,455,119         -	•				
Total Operating Expenses         100,059,053         1,735,998         92,885,436         1,455,119           OPERATING (LOSS)         (59,486,351)         (467,908)         (58,277,514)         (365,027)           NON-OPERATING REVENUES (EXPENSES):         (59,486,351)         (467,908)         (58,277,514)         (365,027)	•		_		_
NON-OPERATING REVENUES (EXPENSES):	•		1,735,998		1,455,119
· · · · · · · · · · · · · · · · · · ·	OPERATING (LOSS)	(59,486,351)	(467,908)	(58,277,514)	(365,027)
· · · · · · · · · · · · · · · · · · ·	NON-OPERATING REVENUES (EXPENSES):				
11,000,100	,	11 686 765		11 154 430	
On-Behalf Fringe Benefits 5,267,014 9,381,130	· · ·				
County Appropriations 17,340,000 17,000,000	<u> </u>				
Federal Pell Grant 15,045,692 15,694,342	*				
COVID-19 Federal CARES Grants - Institutional 1,435,862 16,463,799					
COVID-19 Federal CARES Grants - Student Aid 8,879,753 5,126,415					
	Investment Income (Loss)		1,221,935		(3,007,055)
Interest Expense(30,225) (32,506)	Interest Expense	(30,225)	<u>-</u>	(32,506)	
Total Non-Operating Revenues (Expenses) 60,484,458 1,221,935 74,884,725 (3,007,055)	Total Non-Operating Revenues (Expenses)	60,484,458	1,221,935	74,884,725	(3,007,055)
INCOME BEFORE CAPITAL REVENUES 998,107 754,027 16,607,211 (3,372,082)	INCOME BEFORE CAPITAL REVENUES	998,107	754,027	16,607,211	(3,372,082)
CAPITAL REVENUES:	CAPITAL REVENUES:				
County Appropriation for Minor Capital 2,000,000 2,000,000		2,000.000		2,000.000	
County Appropriation for Chapter 12 4,425,902 4,307,958					
Higher Education Equipment Leasing Fund 242,506	* * * * * * * * * * * * * * * * * * * *				
Total Capital Revenues <u>6,668,408</u> <u>-</u> <u>6,307,958</u> <u>-</u>	Total Capital Revenues	6,668,408		6,307,958	
INCREASE (DECREASE) IN NET POSITION 7,666,515 754,027 22,915,169 (3,372,082)	INCREASE (DECREASE) IN NET POSITION	7,666,515	754,027	22,915,169	(3,372,082)
NET POSITION, BEGINNING OF YEAR 72,782,965 19,605,245 49,867,796 22,977,327	,				
NET POSITION, END OF YEAR         \$ 80,449,480         \$ 20,359,272         \$ 72,782,965         \$ 19,605,245	•		\$ 20,359,272		

### STATEMENTS OF CASH FLOWS

	 Years Ende	d Jun	e 30,
	 2023		2022
CASH FLOWS FROM OPERATING ACTIVITIES:	 		
Received from tuition, fees and grants	\$ 43,572,059	\$	32,033,661
Payments to employees and fringe benefits	(63,953,087)		(61,119,434)
Payments to vendors and suppliers	(13,288,097)		(21,156,084)
Non Cash GASB 68	1,254,512		(4,959,615)
Payments for scholarships and fellowships	(13,394,475)		(11,245,005)
Other receipts	4,218,734		9,480,266
Net cash used by operating activities	(41,590,354)		(56,966,211)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
State aid received	11,686,765		11,154,430
County appropriations	17,340,000		17,000,000
Direct lending receipts	2,599,056		2,637,155
Direct lending disbursements	(2,599,056)		(2,637,155)
Noncapital grants - student financial aid	21,571,820		9,170,532
Noncapital grants received	242,506		-
Noncapital grants received - Federal CARES	10,315,615		21,590,214
Noncapital gifts and endowments received	(314,082)		27,743
Net cash provided by noncapital financing activities	 60,842,624		58,942,919
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Capital grants received	8,174,151		4,290,023
Acquisition and construction of capital assets	(6,593,601)		(5,335,245)
Proceeds from sale of capital assets	4,663		-
Principal paid on leases	-		(53,203)
Interest paid on leases	 (30,225)		(32,506)
Net cash provided by/(used by) capital and related financing activities	 1,554,988		(1,130,931)
CASH FLOWS FROM INVESTING ACTIVITY -			
Investment income	 859,597		97,115
Net cash provided by investing activity	 859,597		97,115
Net increase in cash and cash equivalents	21,666,853		942,892
Cash and cash equivalents, July 1	 47,411,223		46,468,331
Cash and cash equivalents, July 30	\$ 69,078,076	\$	47,411,223

### STATEMENTS OF CASH FLOWS

	 Years Ended Ju	ne 30,
	2023	2022
Reconciliation of operating loss to net cash used by operating activities:	 	
Operating Loss	\$ (59,486,351) \$	(58,277,514)
Adjustments to reconcile operating loss to net cash used by operating activities:	( , , , , , ,	, , ,
Depreciation expense	4,043,624	4,181,449
Other receipts	5,267,014	9,381,130
Changes in assets, deferred outflows of resources, liabilities and	, ,	, ,
deferred inflows of resources:		
Receivables, net	(1,484,554)	(1,294,051)
Prepaid expenses	353,579	(383,759)
Deferred outflows for pensions	(1,247,302)	2,431,829
Deferred outflows for OPEB	(923,456)	350,667
Accounts payable and accrued expenses	2,016,345	(397,604)
Unearned revenue	14,483,911	(1,888,578)
Funds held for others	206,231	99,136
Net OPEB liability	741,826	(836,387)
Net pension liability	6,698,884	(11,556,179)
Compensated absences	(103,590)	(293,589)
Deferred inflows for OPEB	(256,317)	96,017
Deferred inflows for pensions	(11,900,198)	1,421,222
Net cash used by operating activities	\$ (41,590,354) \$	(56,966,211)

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 1 - Organization and Summary of Significant Accounting Policies:

**Organization** – On September 16, 2020, the Board of Trustees approved the name changed of Middlesex County College to Middlesex College effective January 1, 2021.

Middlesex College (the "College") formerly known as Middlesex County College was established as a unit of the New Jersey Master Plan for Higher Education and is one of 19 county colleges in the State of New Jersey. The College offers pre-baccalaureate preparation (A.S. and A.A. degrees), as well as programs and certificates that are designed to prepare students for employment (A.A.S. degrees). The College also maintains a comprehensive community development operation, which provides lifelong learning opportunities to the citizens and businesses of the County of Middlesex (the "County"). The College is a component unit of the County under Governmental Accounting Standards Board ("GASB") Statements No. 14 and 61, *The Financial Reporting Entity*. The College is an institution of higher education and a governmental unit and an instrumentality of the State of New Jersey as provided by the County College Act, N.J.S.A. 18A:64A.

Middlesex College Foundation, (the "Foundation") is a legally separate component unit of Middlesex College, exempt from tax under the Internal Revenue Code Section 501(c)(3). The Foundation's purpose is to assist the Trustees of the College in the development and growth of college scholarships, programs and facilities that broaden and enhance educational opportunities and services provided for those seeking postsecondary education in Middlesex County, New Jersey. Because the resources of the Foundation can only be used by, or for the benefit of, the College, the Foundation is considered a component unit of the College. Complete financial statements can be obtained from the Middlesex County Community College Foundation at 2600 Woodbridge Avenue, Edison, New Jersey 08818.

The accounting policies of the College conform to accounting principles generally accepted in the United States of America as applicable to colleges and universities and the accounts are maintained on the accrual basis of accounting. The College's reports are based on all applicable GASB authoritative literature in accordance with GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.

**Net Position** - Net position represents the difference between assets, deferred outflows of resources, deferred inflows of resources and liabilities in the financial statements. Net investment in capital assets consists of capital assets net of accumulated depreciation and any related debt. Net positions are reported as restricted in the financial statements when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

GASB Statement No. 35 and 63 established standards for external financial reporting for public colleges and universities and requires that resources be classified for accounting and reporting purposes into the following net position categories:

Net investment in capital assets: Capital assets, net of accumulated depreciation attributable to the
acquisition, construction, or improvement of those assets and any debt obligations associated with the
acquisition of the capital assets.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 1 - Organization and Summary of Significant Accounting Policies (continued):

#### Restricted:

**Nonexpendable** - Net position subject to externally imposed stipulations that they be maintained permanently by the College.

**Expendable** - Net position whose use by the College is subject to externally imposed stipulations that can be fulfilled by actions of the College pursuant to the stipulations or that expire by the passage of time.

 Unrestricted: Net position not subject to externally imposed stipulations that may be designated for specific purposes by action of management or the Board of Trustees or may otherwise be limited by contractual agreements with outside parties. Substantially all unrestricted net position is designated for academic programs and initiatives and capital programs.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the College's policy is to first apply the expense towards restricted resources and then towards unrestricted resources.

**Measurement Focus and Basis of Accounting** - The accompanying financial statements have been prepared on the accrual basis of accounting using the economic resources measurement focus in accordance with the GASB. The College reports its financial statements as a business-type activity, as defined by GASB Statement Nos. 34 and 35. Business-type activities are those that are financed in whole or in part by fees charged to external parties for goods or services.

**Cash and Equivalents** - Cash and equivalents consist of cash and short-term, highly liquid investments that are readily convertible to known amounts of cash and that have original maturities of three months or less when purchased.

**Capital Assets** - Capital assets include construction in progress, land, land improvements, buildings and building improvements and machinery, equipment and vehicles with acquisition costs of at least \$2,500 and useful lives of at least five years and are recorded at historical cost or estimated historical cost if purchased or constructed. Construction-in-progress is recorded as costs are incurred during construction. Donated capital assets are valued at acquisition value on the date received. The cost of normal maintenance and repairs that do not add to the value or materially extend the useful lives are not capitalized.

### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 1 - Organization and Summary of Significant Accounting Policies (continued):

Capital assets of the College are depreciated using the straight-line method over the following estimated useful lives:

Infrastructure 40 years
Land improvements 20 years
Building and improvements 45 years
Furniture and equipment 5-10 years

**Revenue Recognition** - Student tuition and fees are presented net of scholarships applied to student accounts, while other payments made directly to students are presented as scholarship expense and are recognized in the periods earned. Student tuition and fees collected for courses that are held subsequent to year end are recorded as unearned revenue in the accompanying financial statements.

Grants and contracts revenue is comprised mainly of revenues received from grants from the State of New Jersey, the Federal government and the County of and are recognized as the related expenses are incurred. Amounts received from grants which have not yet been earned under the terms of the agreement are recorded as unearned revenue in the accompanying financial statements.

Revenue from state and county appropriations is recognized in the fiscal years during which the State of New Jersey and the County of appropriate the funds to the College.

**Allowance for Doubtful Accounts** - The College records an allowance for doubtful accounts for its accounts receivable balances. The allowance consists of 100% of all receivable balances outstanding in excess of 180 days and 10% of all receivable balances for the period of 0 to 180 days.

**Compensated Absences** - The College accounts for compensated absences (e.g. unused vacation and sick leave) in accordance with GASB Statement No. 16, *Accounting for Compensated Absences*. A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

College employees are granted varying amounts of vacation and sick leave in accordance with the College's personnel policy or applicable labor contract. Upon termination, if employees are eligible and have given sufficient notice as defined in their labor contracts or handbook, they are paid for accrued vacation up to the maximum days as defined by New Jersey Statute. The College's policy permits employees to accumulate unused sick leave and carry forward the full amount to subsequent years. Upon retirement, eligible employees are paid for their unused sick leave in accordance with the College's policies and agreements with the various employee unions.

**Classification of Revenue** - For the purposes of the statements of revenues, expenses and changes in net position, the College's policy is to define operating activities as those that serve the College's principal purpose and generally result from exchange transactions, such as the payment received for services or the payment made for the purchase of goods and services. Examples of such operating activities include (1) student tuition and fees, net of scholarship allowances, and (2) most federal, state and local grants and contracts. Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as operating and capital appropriations from the federal, state and county governments and net investment income.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 1 - Organization and Summary of Significant Accounting Policies (continued):

**Scholarship Allowance** – Student tuition and fees are reported net of scholarship allowances in the statement of revenues, expenses and changes in net position. Scholarship allowances are the difference between the stated charge for tuition and services provided by the College and the amount that is paid to students and/or third parties making payments on students' behalf. To the extent that revenues from such programs are used to satisfy tuition and fees and other student services, the College has recorded a scholarship allowance. The amount of scholarship discount and allowance for the fiscal years ended June 30, 2023 and 2022 was \$19,480,618 and \$17,994,123, respectively.

**Unearned Revenue** - Unearned revenue includes student tuition, fees and deposits collected in advance of the applicable academic term, as well as NJEFA, CARES Act and funds related to the Community Innovation and Opportunity Project received in advance.

**Long-Term Obligations** - Long-term obligations are due more than one year from the date of the statements of net position.

**Financial Dependency** - Significant sources of revenue include appropriations from the State of New Jersey and the County. The College is economically dependent on these appropriations to carry on its operations.

**Income Taxes** - The College and Foundation are exempt from Federal income taxes under Internal Revenue Code Sections 115 and 501(c)(3), respectively.

The Foundation is no longer subject to Federal tax examinations for its Federal Form 990 and for the State of New Jersey Form CRI-300R for years prior to June 30, 2020.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities and deferred outflows and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**County of Middlesex Capital Support** - The County is responsible for the issuance of certain bonds and notes for the College's capital expenses which are financed by bond ordinances. The County is also responsible for the payment of interest on issued debt and the retirement of such obligations. Accordingly, the debt is not included in the accompanying financial statements of the College.

The County adopts capital ordinances to fund certain capital expenses of the College. The College receives the County bond monies to fund certain capital assets expenses. Unexpended money in the current year is available for capital expenses in subsequent years.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The College has two items that qualify for reporting in this category, deferred amounts related to pensions and deferred amounts related to other postemployment benefits. In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The College has two items that qualify for reporting in this category, deferred amounts related to other postemployment benefits.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 1 - Organization and Summary of Significant Accounting Policies (continued):

#### Recently Issued Accounting Pronouncements -

The GASB issued Statement No. 96, Subscription Based Information Technology Arrangements, in May of 2022. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. Management has evaluated this Statement and determined that there is not a material impact on the financial statements.

The GASB issued Statement No. 102, *Certain Risk Disclosures*, in December of 2023. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. Management has not determined the effect of this Statement on the financial statements.

**Subsequent Events** - Management has reviewed and evaluated all events and transactions from June 30, 2023 through January 22, 2024 the date that the financial statements are available to be issued and the effects of those that provide additional pertinent information about conditions that existed at the statements of net position date, have been recognized in the accompanying financial statements.

#### Note 2 - Cash and Equivalents and Investments:

### **Deposits**

New Jersey statutes permit the deposit of public funds into the State of New Jersey Cash Management Fund or into institutions located in New Jersey that are insured by the Federal Deposit Insurance Corporation (the "FDIC") or by any other agencies of the United States that insure deposits. New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

- (a) The market value of the collateral must equal 5% of the average daily balance of public funds, or
- (b) If the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board, or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000. As of June 30, 2023 and 2022, cash held by trustees was \$263,140 and \$505,646, respectively. In addition, during the fiscal years ended June 30, 2023 and 2022, the College carrying amount of deposits was \$45,609,537 and \$29,609,490, respectively, and the bank balance was \$45,810,539 and \$30,667,167, respectively. As of June 30, 2023 and 2022, \$250,000 of the total deposits were insured by the FDIC and except for agency funds in the amount of \$522,006, the remainder was covered by a collateral pool maintained by the bank as required by New Jersey statutes in accordance with the New Jersey Government Unit Deposit Protection Act.

GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, requires that the College disclose whether its deposits are exposed to custodial credit risk (risk that in the event of failure of the counterparty, the College would not be able to recover the value of its deposit or investment).

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 2 - Cash and Equivalents and Investments (continued):

Deposits are considered to be exposed to custodial credit risk if they are: uncollateralized (securities are not pledged to the depositor), collateralized with the securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the name of the College.

**Credit Risk and Custodial Credit Risk** - The College does not have a policy for either credit risk or custodial credit risk. However, it is the College's policy only to invest with banks that are approved by the Board of Trustees and insured by FDIC and covered by the New Jersey Government Unit Deposit Protection Act ("GUDPA"). At least five percent of the College's deposits were fully collateralized by funds held by the financial institutions, but not in the name of the College. Due to the nature of GUDPA, further information is not available regarding the full amount that is collateralized.

#### Investments

During the fiscal years ended June 30, 2023 and 2022, the College participated in the New Jersey Cash Management Fund (the "NJCMF"). The NJCMF is governed by regulations of the State Investment Council, who prescribe standards designed to insure the quality of investments in order to minimize risk to the Fund's participants. At June 30, 2023 and 2022, the College had \$23,468,540 and \$17,801,733 invested in the NJCMF, respectively and reported as cash equivalents in the statements of net position. The NJCMF is an investment pool administered by the State of New Jersey, Department of the Treasury and issues separate reports that can be obtained directly from the Department of Treasury. It invests pooled monies from various State and non-State agencies in primarily short-term investments. The pooled shares are equal to the value of the District's shares. These investments include: U.S. Treasuries, short-term Commercial Paper, U.S. Agency Bonds, Corporate Bonds, and Certificates of Deposit. Agencies that participate in the NJCMF typically earn returns that mirror short-term investment rates. Monies can be freely added or withdrawn from the NJCMF on a daily basis without penalty.

*Interest Rate Risk* - The College does not have a policy to limit interest rate risk. The College did not hold any investments for the years ended June 30, 2023 and 2022 other than funds held in the NJCMF. The average maturity of the College's investments in the NJCMF are less than one year.

**Custodial Credit Risk** – Pursuant to GASB 40, the NJCMF, which is a pooled investment, is exempt from custodial credit risk exposure. The College does not have a policy for custodial risk.

**Credit Risk** – The College does not have an investment policy regarding the management of credit risk. GASB 40 requires that disclosure be made as to the credit rating of all debt security investments except for obligations of the U.S. government or investments guaranteed by the U.S. government. The debt instruments in the NJCMF are rated by three national rating agencies.

**Concentration of Credit Risk** – The College places no limit on the amount the College may invest in any one issuer. At June 30, 2023, all of the College's investments were invested in the NJCMF.

**Foundation Investments** - Investments are stated at their fair values based on quoted market prices in the statements of financial position. Interest and dividends and realized and unrealized gains and losses, if any, are reported as net investment return (loss) in the statements of activities and changes in net assets. Investment return is reported in net assets without donor restrictions unless its use is restricted by explicit donor stipulation or by law. Purchases and sales of investments are recorded on a settlement date basis. The cost of securities sold is determined using the specific identification method. Investments are reviewed annually for impairment. Management has determined there are no other than temporary losses as of June 30, 2023 and 2022.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 2 - Cash and Equivalents and Investments (continued):

Dividends and interest are recognized as earned. Net realized gains or losses and changes in net depreciation in fair value are determined by comparing cost to proceeds and fair market value, respectively. Gains and losses on sales of securities are recorded in the statements of activities and changes in net assets in the period in which the securities are sold.

The investments are protected by the Securities Insurance Protection Corporation ("SIPC") which provides limited insurance in certain circumstances for securities and cash held in brokerage accounts. The insurance is limited to \$500,000 for securities and \$250,000 for cash balances. The insurance does not protect against investment losses. At times, such balances may be in excess of SIPC insured limits.

Financial Accounting Standards Board ("FASB") Accounting Standards Codification ("ASC") 820, Fair Value Measurements ("FASB ASC 820"), establishes a framework for measuring fair value.

That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets and liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under FASB ASC 820 are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Foundation has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in inactive markets;
- quoted prices for identical or similar assets or liabilities in active markets;
- inputs other than quotes prices that are observable for the asset or liability;
- inputs that are derived principally from or corroborated by observable market data by correlation or other means

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value.

- Equities and Mutual Funds: Valued at the closing price reported on the New York Stock Exchange.
- Fixed Income Securities: Corporate bonds, U.S. government securities and exchange traded funds are valued by the custodians of the securities using pricing models based on credit quality, time to maturity, stated interest rates, and market-rate assumptions.

The preceding methods may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 2 - Cash and Equivalents and Investments (continued):

The following table sets forth by level, within the fair value hierarchy, the Foundation's assets at fair value as of June 30, 2023 and 2022:

Assets at rail	value as of Julie 30, 2023
(a) 1	10/010

	Level 1	Level 2	Total
Equities	\$ 10,442,196	\$ -	\$ 10,442,196
Mutual funds	5,204,580	-	5,204,580
Fixed income:			
Exchange traded funds	-	3,669,209	3,669,209
Corporate bonds	-	294,287	294,287
Government securities	 -	 473,868	 473,868
Total Investments	\$ 15,646,776	\$ 4,437,364	\$ 20,084,140

### Assets at Fair Value as of June 30, 2022

				-, -		
		Level 1		Level 2		Total
Equities	\$	9,835,066	\$	-	\$	9,835,066
Mutual funds		4,461,495		-		4,461,495
Fixed income:						
Exchange traded funds		-		3,430,341		3,430,341
Corporate bonds		-		441,993		441,993
Government securities		-		780,458		780,458
Total Investments	\$	14,296,561	\$	4,652,792	\$	18,949,353

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 3 - Capital Assets:

Capital assets include land, land improvements, construction in progress, buildings and building improvements, infrastructure and furniture and equipment. Major outlays for capital assets and improvements are capitalized as projects are constructed. The County is responsible for the issuance of bonds and notes for the College's major capital expenses which are financed by the County bond ordinances. The County is also responsible for the payment of interest on issued debt and the principal retirement of such obligations. Accordingly, the debt is reported in the financial statements of the County.

Capital asset activity for the years ended June 30, 2023 and 2022 is comprised of the following:

	Year Ended June 30, 2023					
	Beginning			Ending		
	Balance	Acquisitions	Dispositions	Balance		
DEPRECIABLE ASSETS:						
Buildings and Building Improvements	\$ 124,894,760	\$ 311,798	\$ -	\$125,206,558		
Land Improvements	9,174,177	12,720	-	9,186,897		
Furniture and Equipment	19,626,915	775,799	(107,840)	20,294,874		
Infrastructure	4,288,319	190,879		4,479,198		
Total Depreciable Assets	157,984,171	1,291,196	(107,840)	159,167,527		
ACCUMULATED DEPRECIATION:						
Buildings and Building Improvements	(56,417,592)	(3,004,588)	-	(59,422,180)		
Land Improvements	(7,348,187)	(188,239)	-	(7,536,426)		
Furniture and Equipment	(16,385,411)	(745,382)	103,177	(17,027,616)		
Infrastructure	(2,130,713)	(105,415)		(2,236,128)		
Total Accumulated Depreciation	(82,281,903)	(4,043,624)	103,177	(86,222,350)		
DEPRECIABLE ASSETS, NET	75,702,268	(2,752,428)	(4,663)	72,945,177		
NON DEPRECIABLE ASSETS:						
Land	3,419,950	-	-	3,419,950		
Construction In Progress	5,109,878	5,302,405		10,412,283		
Total Non Depreciable Assets	8,529,828	5,302,405		13,832,233		
	\$ 84,232,096	\$ 2,549,977	\$ (4,663)	\$ 86,777,410		

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

Note 3 - Capital Assets (continued):

	Year Ended June 30, 2022				
	Beginning				Ending
	Balance	Acquisitions	Dispositions	Transfers	Balance
DEPRECIABLE ASSETS:					
<b>Buildings and Building Improvements</b>	\$ 124,039,157	\$ 710,173	\$ -	\$ 145,430	\$ 124,894,760
Land Improvements	9,148,002	26,175.00	-	-	9,174,177
Furniture and Equipment	18,975,017	710,787	(117,662)	58,773	19,626,915
Infrastructure	4,288,319				4,288,319
Total Depreciable Assets	156,450,495	1,447,135	(117,662)	204,203	157,984,171
ACCUMULATED DEPRECIATION:					
<b>Buildings and Building Improvements</b>	(53,431,350)	(2,986,242)	-	-	(56,417,592)
Land Improvements	(7,054,996)	(293,191)	-	-	(7,348,187)
Furniture and Equipment	(15,705,848)	(797,225)	117,662	-	(16,385,411)
Infrastructure	(2,025,922)	(104,791)			(2,130,713)
Total Accumulated Depreciation	(78,218,116)	(4,181,449)	117,662		(82,281,903)
DEPRECIABLE ASSETS, NET	78,232,379	(2,734,314)		204,203	75,702,268
NON DEPRECIABLE ASSETS:					
Land	3,419,950	-	-	-	3,419,950
Construction In Progress	902,685	4,411,396		(204,203)	5,109,878
Total Non Depreciable Assets	4,322,635	4,411,396		(204,203)	8,529,828
	\$ 82,555,014	\$ 1,677,082	<u>\$</u> -	<u>\$</u> -	\$ 84,232,096

Depreciation expense for the years ended June 30, 2023 and 2022 was \$4,043,624 and \$4,181,449, respectively. There were no significant commitments outstanding on projects as of June 30, 2023, however projects were identified and funds were board designated for capital assets, IT software upgrades and other long-term projects in the amount of \$21,468,104 as of June 30, 2023.

Chapter 12 Capital Projects Funds available to the College that have been approved by the State and the County, and are bonded, each consisting of six and five bond ordinances for the years ended June 30, 2023 and 2022, respectively, totaling \$31,699,000 and \$27,183,000 for the years ended June 30, 2023 and 2022, respectively. As of June 30, 2023, \$12,777,210 had been spent with \$18,921,789 remaining to be spent for completion of the approved Capital Projects. As of June 30, 2022, \$8,351,308 had been spent with \$18,831,692 remaining to be spent for completion of the approved Capital Projects.

### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 4 - Non-Current Liabilities:

**Summary of Changes in Non-Current Liabilities** - The following tables summarize the changes in non-current liabilities, including pensions disclosed in Note 5, for the years ended June 30, 2023 and 2022:

	Beginning				Current	Noncurrent
Year Ended June 30, 2023	Balance	Additions	Reductions	Ending Balance	Portion	Portion
Compensated absences	\$ 4,223,621	\$ 2,114,970	\$ 2,218,560	\$ 4,120,031	\$ 824,006	\$ 3,296,025
Early retirement incentive payable	545,000	-	-	545,000	-	545,000
Net pension liability	29,855,199	6,698,884	<u> </u>	36,554,083		36,554,083
	\$ 34,623,820	\$ 8,813,854	\$ 2,218,560	\$ 41,219,114	\$ 824,006	\$ 40,395,108
	Beginning			Ending	Current	Noncurrent
Year Ended June 30, 2022	Balance	Additions	Reductions	Balance	Portion	Portion
Year Ended June 30, 2022 Compensated absences	Balance \$ 4,714,527	Additions \$ 2,072,454		Balance \$ 4,223,621	Portion \$ 844,724	Portion \$ 3,378,897
·						
Compensated absences	\$ 4,714,527			\$ 4,223,621		\$ 3,378,897
Compensated absences Early retirement incentive payable	\$ 4,714,527 545,000		\$ 2,563,360	\$ 4,223,621		\$ 3,378,897
Compensated absences Early retirement incentive payable Lease payable	\$ 4,714,527 545,000 53,203	\$ 2,072,454	\$ 2,563,360 - 53,203 11,556,179	\$ 4,223,621 545,000 -	\$ 844,724 - -	\$ 3,378,897 545,000 -

The College has recorded a liability for compensated absences of \$4,120,031 and \$4,223,621 as of June 30, 2023 and 2022, respectively. The liability is calculated based upon employees' accrued vacation and sick leave as of the statements of net position date. Vacation and sick leave provisions are documented in the employees' collective bargaining agreements.

**Equipment Fund - Lease Payable -** the College entered into a lease agreement with the NJEFA, as lessor, to issue bonds to finance the costs of acquiring and installing higher education equipment for lease to the College.

The State's Equipment Leasing Fund ("ELF") provides funds to support the purchase of scientific, engineering, technical, computer, communications, and instructional equipment for public and private institutions of higher education.

The total amount of equipment to be financed is \$1,618,400. The College's basic rent as set forth in the loan schedule is equal to approximately 22% of the debt service on the bonds, consisting of principal of \$354,923 and interest of \$91,366. In addition, the College is required to pay program expenses and administrative fees over the life of the lease.

The bonds issued by the NJEFA are tax exempt and require annual and semiannual principal and interest payments, respectively, which commenced on November 1, 2014 for interest and May 1, 2015 for principal. Final payment to include principal, interest, and other expenses was paid on May 1, 2022.

#### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans:

**Plan Descriptions** - The College participates in several retirement plans for its employees - the State of New Jersey Public Employees' Retirement System ("PERS") and the Alternate Benefit Program ("ABP"), which presently makes contributions to the Teachers' Insurance and Annuity Association - College Retirement Equities Fund ("TIAA"), MetLife Insurance Company ("Brighthouse"), AXA Financial ("Equitable"), MassMutual Retirement Services (the "Hartford"), VOYA Financial Services ("VOYA") formerly known as ING U.S. Inc. and Variable Annuity Life Insurance Company ("VALIC") a subsidiary of AIG Retirement Services. ABP is administered by a separate board of trustees. Generally, all employees, except certain part-time employees, participate in one or more of these plans. The College also participates in the New Jersey Defined Contribution Retirement Plan ("DCRP").

**PERS Information** - The Public Employees' Retirement System was established in January 1955 under the provisions of N.J.S.A. 43:15A to provide coverage including post-retirement health care to substantially all fulltime employees of the State or any county, municipality, school College or public agency, provided the employee is not a member of another State- administered retirement system. Age eligibility and benefit provisions were affected by Chapters 92 and 103, P.L. 2007, Chapter 89, P.L. 2008, Chapter 1, P.L. 2010, and Chapter 78, P.L. 2011. Members are classified into one of five tiers dependent upon the date of their enrollment. Tier 1, 2 and 3 members are eligible to retire at age 60, 60, and 62, respectively with an annual benefit generally determined to be 1/55th of the average annual compensation for the highest three fiscal years' compensation for each year of membership during years of credited service. Tier 4 and 5 members are eligible to retire at age 62 and 65, respectively with an annual benefit generally determined to be 1/60th of the average annual compensation for the highest five fiscal years' compensation for each year of membership during years of credited service. Anyone who retires early and is under their respective tier's retirement age receives retirement benefits as calculated in the above mentioned formulas but at a reduced rate in accordance with applicable New Jersey Statute based upon their tier.

The State of New Jersey PERS is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pension and Benefits. The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports for PERS that include financial statements and required supplementary information. These reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pension and Benefits, P.O. Box 295, Trenton, NJ 08625-0295.

#### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans (continued):

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

**PERS Funding Policy** - PERS members are required to contribute 7.50% of their annual covered salary. The College is required to contribute at an actuarially determined rate. The College's actuarially determined contributions to PERS for the years ended June 30, 2023, 2022, and 2021 were \$2,667,074, \$2,731,381, and \$2,529,939, respectively, equal to the required contributions for each year. The contribution requirements of the plan members and the College are established and may be amended by the State of New Jersey.

### <u>Public Employee's Retirement System (PERS) - 2023</u>

At June 30, 2023, the College reported a liability of \$33,342,546 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation July 1, 2021, which was rolled forward to June 30, 2022. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan relative to the projected contributions of all participating colleges, actuarially determined. At June 30, 2022, the College's proportion was 0.2209377400 percent which was an decrease of 0.0122911182 percent from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the College recognized full accrual pension expense of \$3,303,535 in the financial statements. At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	 ed Outflows of desources	 red Inflows of lesources
Changes of assumptions	\$ 103,306	\$ 4,992,699
Difference between expected and actual experience	240,651	212,220
Net difference between projected and actual earnings on pension plan investments	1,380,018	
Changes in proportion and differences between College		
and proportionate share of contributions	261,129	2,825,522
College contributions subsequent to the measurement date	2,667,074	
	\$ 4,652,178	\$ 8,030,441

\$2,667,074 is reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date.

#### NOTES TO FINANCIAL STATEMENTS

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans (continued):

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:		
2024	\$	(3,849,757)
2025	·	(2,212,566)
2026		(1,177,247)
2027		1,214,150
2028		(19,917)
	\$	(6,045,337)

### Actuarial Assumptions

The collective total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which was rolled forward to June 30, 2022. This actuarial valuation used the following actuarial assumptions:

Inflation
rate:
Price 2.75%
Wage 3.25%
Salary increases through
2026 2.75 - 6.55%
based on years of service
Investment rate of return 7.00%

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

### Mortality Rates

Pre-retirement morality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis.

#### **NOTES TO FINANCIAL STATEMENTS**

### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans (continued):

Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

### Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2022) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expecting future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2022 are summarized in the following table:

		Real Rate of
		Return
	Allocation	Long-Term
Asset Class	Target	Expected
U.S. Equity	27.00%	8.12%
Non-U.S. developed markets	13.50%	8.38%
Private Equity	13.00%	11.80%
Emerging markets equity	5.50%	10.33%
Real Estate	8.00%	11.19%
Real Assets	3.00%	7.60%
High Yield	4.00%	4.95%
Private Credit	8.00%	8.10%
Investment Grade Credit	7.00%	3.38%
Cash Equivalents	4.00%	1.75%
U.S. Treasuries	4.00%	1.75%
Risk Mitigation Strategies	3.00%	4.91%
	100.00%	

### Discount rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

Sensitivity of the College's proportionate share of the net pension liability to changes in the discount rate

The following presents the College's proportionate share of the net pension liability as of June 30, 2022 calculated using the discount rate as disclosed above as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	At 1%	At current	At 1%
	decrease	discount rate	increase
	(6.00%)	(7.00%)	(8.00%)
College's proportionate share			
of the net pension liability	\$38,046,461	\$33,342,546	\$29,349,880

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report for the State of New Jersey Public Employees Retirement System.

#### Additional Information

Collective balances for the local group at June 30, 2022 are as follows:

Deferred outflows of resources	\$ 1,660,772,008
Deferred inflows of resources	\$ 3,236,303,935
Net pension liability	\$ 15,219,184,920
College's proportion	0.2209377400%

Collective pension benefit for the Local Group for the measurement period ended June 30, 2022 is \$1,032,778,934. The average of the expected remaining service lives of all employees that are provided with pension through the pension plan (active and inactive employees) determined at July 1, 2022, 2021, 2020, 2019, 2018, 2017, 2016 and 2015 is 5.04, 5.13, 5.16, 5.21, 5.63, 5.48, 5.57 and 5.72 years, respectively.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (coninued):

#### Public Employee's Retirement System (PERS) - 2022

At June 30, 2022, the College reported a liability of \$27,629,455 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation July 1, 2020, which was rolled forward to June 30, 2021. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan relative to the projected contributions of all participating colleges, actuarially determined. At June 30, 2021, the College's proportion was 0.2332288582 percent which was an increase of 0.0019623460 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the College recognized full accrual pension expense of \$4,365,025 in the financial statements. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	ed Outflows of esources	 red Inflows of Resources
Changes of assumptions	\$ 143,894	\$ 9,836,265
Difference between expected and actual experience	435,752	197,794
Net difference between projected and actual earnings		
on pension plan investments		7,278,324
Changes in proportion and differences between College		
and proportionate share of contributions	352,383	1,482,705
College contributions subsequent to the measurement date	 2,731,381	
	\$ 3,663,410	\$ 18,795,088

\$2,731,381 is reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023	\$ (7,009,419)
2024	(5,056,813)
2025	(3,419,619)
2026	(2,384,302)
2027	7,094
	\$ (17,863,059)

#### Actuarial Assumptions

The collective total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. This actuarial valuation used the following actuarial assumptions:

Inflation rate:	
Price	2.75%
Wage	3.25%
Salary increases through	
2026	2.00 - 6.00%
	based on years of service
Thereafter	3.00 - 7.00%
	based on years of service
Investment rate of return	7.00%

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

### Mortality Rates

Pre-retirement morality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 5 - Retirement Plans (continued):

Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

### Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expecting future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 are summarized in the following table:

	Real Rate of
	Return
Allocation	Long-Term
Target	Expected
27.00%	8.09%
13.50%	8.71%
13.00%	11.30%
5.50%	10.56%
8.00%	9.15%
3.00%	7.40%
2.00%	3.75%
8.00%	7.60%
8.00%	1.68%
4.00%	0.50%
5.00%	0.95%
3.00%	3.35%
100.00%	
	Target 27.00% 13.50% 13.00% 5.50% 8.00% 3.00% 8.00% 8.00% 4.00% 5.00% 3.00%

### Discount rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from employers and the nonemployer contributing entity will be based on 78% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

Sensitivity of the College's proportionate share of the net pension liability to changes in the discount rate

The following presents the College's proportionate share of the net pension liability as of June 30, 2021 calculated using the discount rate as disclosed above as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	At 1%	At current	At 1%
	decrease	discount rate	increase
	(6.00%)	(7.00%)	(8.00%)
College's proportionate share			
of the net pension liability	\$31,710,911	\$27,629,455	\$24,176,134

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report for the State of New Jersey Public Employees Retirement System.

#### Additional Information

Collective balances for the local group at June 30, 2022 are as follows:

Deferred outflows of resources	\$ 1,164,738,169
Deferred inflows of resources	\$ 8,339,123,762
Net pension liability	\$ 11,972,782,878
College's proportion	0.2332288582%

Collective pension expense for the Local Group for the measurement period ended June 30, 2022 is \$1,164,738,169. The average of the expected remaining service lives of all employees that are provided with pension through the pension plan (active and inactive employees) determined at July 1, 2021, 2020, 2019, 2018, 2017, 2016 and 2015 is 5.13, 5.16, 5.21, 5.63, 5.48, 5.57 and 5.72 years, respectively.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

**Alternative Benefit Program Information** – The contributions requirements of plan members are determined by State statute. In accordance with N.J.S.A. 18A:66-173, required contributions, calculated on the employee's base pay, are 5% for plan members, and 8% for employers. Plan members may make additional voluntary contributions subject to section 403(b) of the internal revenue code. Under N.J.S.A 18A:66-174, most employer contributions are made by the State of New on-behalf of the College. The College is responsible for the employer contributions for non-academic employees.

Plan members direct the investments of contributions to insurance companies and mutual fund companies selected by the New Jersey Division of Pensions' Pension Provider Selector Board. These companies administer plan funds based on alternate benefit contracts with the New Jersey Division of Pensions. The amounts deferred under the plan are not available to employees until termination, retirement, death or unforeseeable emergency. The plan carriers are Equitable, the Hartford, VOYA, Brighthouse, Prudential, TIAA and VALIC.

During the fiscal year ended June 30, 2023, the College's share of the employer contributions for participants not eligible for State reimbursement was \$273,912, employee contributions to the plan were \$934,316, and the State of New Jersey made on-behalf payments for the College contributions of \$1,220,994.

During the fiscal year ended June 30, 2022, the College's share of the employer contributions for participants not eligible for State reimbursement was \$227,584, employee contributions to the plan were \$904,572, and the State of New Jersey made on-behalf payments for the College contributions of \$1,485,745.

**Defined Contribution Retirement Plan** - The DCRP was established under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008 and Chapter 1, P.L. 2010 providing eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. DCRP provides coverage to elected and certain appointed officials, effective July 1, 2007. Membership is mandatory for such individuals and the DCRP is administered by Prudential. DCRP employer contributions are 3% of base salary and employee contributions are 5.5% of base salary. Employees can direct employer and employee contributions to any investment in their plan. Employees are 100% vested in employer's contributions after 12 months of participation and immediately vested in their own contributions. DCRP employee and employer contributions were \$71,516 and \$48,867 for the fiscal year ended June 30, 2023 and were \$59,556 and \$43,855 for the fiscal year ended June 30, 2022.

#### Police and Firemen's Retirement System (PFRS) - 2023

At June 30, 2023, the College reported a liability of \$3,211,537 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation July 1, 2021, which was rolled forward to June 30, 2022. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan relative to the projected contributions of all participating state colleges, actuarially determined.

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans (continued):

At June 30, 2022 the College's proportion was 0.02805729 percent, which was a decrease of 0.0018331960% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the College recognized full accrual pension expense of \$37,172 in the financial statements. At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to PFRS from the following sources:

	_	ed Outflows of esources	_	red Inflows of
Changes of assumptions	\$	8,802	\$	404,269
Difference between expected and actual experience		145,363		196,750
Net difference between projected and actual earnings				
on pension plan investments		294,082		
Changes in proportion and differences between College				
and proportionate share of contributions		372,271		423,211
College contributions subsequent to the measurement date		371,052		
	\$	1,191,570	\$	1,024,230

\$371,052 is reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2024	\$ (157,501)
2025	(139,267)
2026	(78,448)
2027	211,023
2028	(39,520)
	\$ (203,712)

#### Actuarial Assumptions

The total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which was rolled forward to June 30, 2022.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

This actuarial valuation used the following actuarial assumptions:

Inflation rate:

Price 2.75% Wage 3.25%

Salary increases through

all future years 3.25 – 16.25%

based on years of service

Investment rate of return 7.00%

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

#### Mortality Rates

Pre-retirement mortality rates were based on the Pub-2010 Safety Employee mortality table with a 105.6% adjustment for males and 102.5% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. For healthy annuitants, post-retirement mortality rates were based on the Pub-2010 Safety Retiree Below-Median Income Weighted mortality table with a 96.7% adjustment for males and 96.0% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. For beneficiaries, the Pub-2010 General Retiree Below-Median Income Weighted mortality table was used, unadjusted, and with future improvement from the base year of 2010 on a generational basis. Disability rates were based on the Pub-2010 Safety Disabled Retiree mortality table with a 152.0% adjustment for males and 109.3% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

#### Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2022) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target allocation percentage and by adding expected inflation.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Best estimates of arithmetic real rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2022 are summarized in the following table:

Asset Class         Allocation Target         Long-Term Expected           U.S. Equity         27.00%         8.12%           Non-U.S. developed markets         13.50%         8.38%           Private Equity         13.00%         11.80%           Emerging markets equity         5.50%         10.33%           Real Estate         8.00%         11.19%           Real Assets         3.00%         7.60%           High Yield         4.00%         4.95%           Private Credit         8.00%         8.10%           Investment Grade Credit         7.00%         3.38%           Cash Equivalents         4.00%         1.75%           U.S. Treasuries         4.00%         1.75%           Risk Mitigation Strategies         3.00%         4.91%			Real Rate of Return
U.S. Equity       27.00%       8.12%         Non-U.S. developed markets       13.50%       8.38%         Private Equity       13.00%       11.80%         Emerging markets equity       5.50%       10.33%         Real Estate       8.00%       11.19%         Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%		Allocation	Long-Term
Non-U.S. developed markets       13.50%       8.38%         Private Equity       13.00%       11.80%         Emerging markets equity       5.50%       10.33%         Real Estate       8.00%       11.19%         Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Asset Class	Target	Expected
Private Equity       13.00%       11.80%         Emerging markets equity       5.50%       10.33%         Real Estate       8.00%       11.19%         Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	U.S. Equity	27.00%	8.12%
Emerging markets equity       5.50%       10.33%         Real Estate       8.00%       11.19%         Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Non-U.S. developed markets	13.50%	8.38%
Real Estate       8.00%       11.19%         Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Private Equity	13.00%	11.80%
Real Assets       3.00%       7.60%         High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Emerging markets equity	5.50%	10.33%
High Yield       4.00%       4.95%         Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Real Estate	8.00%	11.19%
Private Credit       8.00%       8.10%         Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Real Assets	3.00%	7.60%
Investment Grade Credit       7.00%       3.38%         Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	High Yield	4.00%	4.95%
Cash Equivalents       4.00%       1.75%         U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Private Credit	8.00%	8.10%
U.S. Treasuries       4.00%       1.75%         Risk Mitigation Strategies       3.00%       4.91%	Investment Grade Credit	7.00%	3.38%
Risk Mitigation Strategies 3.00% 4.91%	Cash Equivalents	4.00%	1.75%
	U.S. Treasuries	4.00%	1.75%
100.00%	Risk Mitigation Strategies	3.00%	4.91%
100.0070		100.00%	

#### Discount rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of the actuarially determined contributions for local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Sensitivity of the College's proportionate share of the net pension liability to changes in the discount rate

The following presents the College's proportionate share of the net pension liability as of June 30, 2022 calculated using the discount rate as disclosed above as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	At 1%	At current	At 1%
	decrease	discount rate	increase
_	(6.00%)	(7.00%)	(8.00%)
College's proportionate share of the	\$3,737,279	\$3,211,537	\$2,773,648
net pension liability			

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report for the State of New Jersey Police and Fireman's Retirement System.

#### Additional Information Related to the Local Group

Deferred outflows of resources	\$ 2,163,793,985
Deferred inflows of resources	\$ 2,805,919,493
Net pension liability	\$ 13,483,472,009
College's proportion	0.0280571400%

Collective pension expense for the Local Group for the measurement period ended June 30, 2022 is \$165,943,124.

The average of the expected remaining service lives of all employees that are provided with pension through the pension plan (active and inactive employees) determined at July 1, 2022, 2021, 2020, 2019, 2018, 2017 and 2016 is 6.22,6.13, 5.90, 5.92, 5.73, 5.59 and 5.58 years, respectively.

# Police and Firemen's Retirement System (PFRS) - 2022

At June 30, 2022, the College reported a liability of \$2,225,744 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation July 1, 2020 which was rolled forward to June 30, 2021. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan relative to the projected contributions of all participating state colleges, actuarially determined.

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 5 - Retirement Plans (continued):

At June 30, 2021 the College's proportion was 0.0304514686 percent, which was an increase of 0.0018331960 from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the College recognized full accrual pension expense of \$241,734 in the financial statements. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to PFRS from the following sources:

	Deferred Outflows of Resources				
Changes of assumptions	\$	11,843	\$	667,045	
Difference between expected and actual experience		25,393		266,621	
Net difference between projected and actual earnings					
on pension plan investments				948,462	
Changes in proportion and differences between College					
and proportionate share of contributions		530,900		277,653	
College contributions subsequent to the measurement date		364,900			
	\$	933,036	\$	2,159,781	

\$364,900 is reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:		
2023	\$	(546,004)
2024		(377,862)
2025		(359,628)
2026		(298,811)
2027		(9,340)
	\$ (	1,591,645)

### Actuarial Assumptions

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

This actuarial valuation used the following actuarial assumptions:

Inflation rate:

Price 2.75% Wage 3.25%

Salary increases through

2026 2.00 - 6.00%

based on years of service

Thereafter 3.00 - 7.00%

based on years of service

Investment rate of return 7.00%

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2013 to June 30, 2018.

#### Mortality Rates

Pre-retirement mortality rates were based on the Pub-2010 Safety Employee mortality table with a 105.6% adjustment for males and 102.5% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. For healthy annuitants, post-retirement mortality rates were based on the Pub-2010 Safety Retiree Below-Median Income Weighted mortality table with a 96.7% adjustment for males and 96.0% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. For beneficiaries, the Pub-2010 General Retiree Below-Median Income Weighted mortality table was used, unadjusted, and with future improvement from the base year of 2010 on a generational basis. Disability rates were based on the Pub-2010 Safety Disabled Retiree mortality table with a 152.0% adjustment for males and 109.3% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

#### Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target allocation percentage and by adding expected inflation.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Best estimates of arithmetic real rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2022 are summarized in the following table:

		Real Rate of Return
	Allocation	Long-Term
Asset Class	Target	Expected
Risk mitigation strategies	3.00%	3.40%
Cash equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	1.94%
Investment grade credit	8.00%	2.67%
High yield	2.00%	5.95%
Private Credit	8.00%	7.59%
Real Assets	3.00%	9.73%
Real Estate	8.00%	9.56%
U.S. Equity	27.00%	7.71%
Non-U.S. developed markets	13.50%	8.57%
Emerging markets equity	5.50%	10.23%
Private equity	13.00%	11.42%
-	100.00%	

#### Discount rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of the actuarially determined contributions for local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 5 - Retirement Plans (continued):

Sensitivity of the College's proportionate share of the net pension liability to changes in the discount rate

The following presents the College's proportionate share of the net pension liability as of June 30, 2021 calculated using the discount rate as disclosed above as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	At 1%	At current	At 1%
	decrease (6.00%)	discount rate (7.00%)	increase (8.00%)
College's proportionate share of the net pension liability	\$31,710,911	\$27,629,455	\$24,176,134

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report for the State of New Jersey Police and Fireman's Retirement System.

#### Additional Information Related to the Local Group

Deferred outflows of resources Deferred inflows of resources	\$ \$	817,271,932 6,875,738,520
Net pension liability  College's proportion	\$	9,364,849,587 0.0304512899%

Collective pension expense for the Local Group for the measurement period ended June 30, 2021 is \$742,955,825.

The average of the expected remaining service lives of all employees that are provided with pension through the pension plan (active and inactive employees) determined at July 1, 2021, 2020, 2019, 2018, 2017 and 2016 is 6.13, 5.90, 5.92, 5.73, 5.59 and 5.58 years, respectively.

#### **NOTES TO FINANCIAL STATEMENTS**

## **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits:

#### A. State Health Benefit Plan

### Plan description and benefits provided

The State of New Jersey reports a liability due to its statutory requirements to pay other post-employment (health) benefits for State Health Benefit Local Education Retired Employees Plan. The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan that is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for the Postemployment Benefits Other than Pensions*. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers. The State Health Benefits Program Act is found in New Jersey Statutes Annotated, Title 52, Article 17.25 et.seq. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code. The State of New Jersey Division of Pension and Benefits issues a publicly available financial report that includes financial statements and required supplementary information for SHBP. That report may be obtained by writing to Division of Pension and Benefits, PO Box 295, Trenton, NJ 08625-0295.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.SA. 52:14-17.32f. According to N.J.SA. 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L., 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

Certain local participating employers also provide post-retirement medical coverage to their employees.

Retirees who are not eligible for employer paid health coverage at retirement can continue in the program if their employer participates in this program or if they are participating in the health benefits plan of their former employer and are enrolled in Medicare Parts A and B by paying the cost of the insurance for themselves and their covered dependents. The total nonemployer OPEB liability does not include certain other postemployment obligations that are provided by the local education employers.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits (continued):

The State funds post-retirement medical benefits on a "pay-as-you-go" basis, which means that the State does not pre-fund, or otherwise establish a reserve or other pool of assets against the PRM expenses that the State may incur in future years. For fiscal year 2020, the State contributed \$1.578 billion to pay for pay-as-you-go PRM benefit costs incurred by covered retirees. The State's "pay-as-you-go" contributions have decreased from fiscal year 2019 amounts. Reductions are attributable to various cost savings initiatives implemented by the State, including the new Medicare Advantage contracts. The State has appropriated \$1.775 billion in fiscal year 2021 as the State's contribution to fund pay-as-you-go PRM costs.

In accordance with the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the State is required to quantify and disclose its obligations to pay Other Postemployment Benefits (OPEB) to retired plan members. This new standard supersedes the previously issued guidance, GASB Statement No. 45, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for Fiscal Year 2018. The State is now required to accrue a liability in all instances where statutory language names the State as the legal obligor for benefit payments. The Fiscal Year 2020 total State OPEB liability to provide these benefits is \$65.5 billion, a decrease of \$10.5 billion of 13.8 percent from the \$76.0 billion liability recorded in fiscal year 2019.

# Total OPEB Liability - 2023

The total OPEB liability from New Jersey's plan is \$50,646,462,966.

#### Changes in the College's Total OPEB Liability

Below represents the changes in the College's total OPEB liability for the year ended June 30, 2022:

	 Total OPEB Liability
Beginning total OPEB liability - June 30, 2021	\$ 130,659,316
Changes for the year:	
Service Cost	5,478,892
Interest	2,882,523
Difference between expected and actual	1,691,323
Changes in assumptions	(29,178,507)
Member contributions	91,597
Benefit payments	(2,855,224)
Net Changes	(21,889,396)
Ending total OPEB liability - June 30, 2022	\$ 108,769,920

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 6 - Other Postemployment Benefits (continued):

### Employees covered by benefit terms

The following employees were covered by the benefit terms:

Local Education	June 30, 2022
Active plan members	213,148
Inactive plan members or beneficiaries currently receiving benefits	151,669
_	364,817

The State, a nonemployer contributing entity, is the only entity that has a legal obligation to make employer contributions to OPEB for qualified retired PERS and TPAF participants. The College's proportionate share percentage determined under paragraphs 193 and 203 through 205 of GASB No. 75 is zero percent. Accordingly, the College did not recognize any portion of the collective total OPEB liability on the Statement of Net Position. The State's proportionate share of the total OPEB liability associated with the College as of June 30, 2022 was \$108,769,920. Additional information can be obtained from the State of New Jersey's annual comprehensive financial report.

# Actuarial assumptions and other inputs

The total nonemployer OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021, which was rolled forward to June 30, 2022 and included in the June 30, 2022 audited financial statements of the State Health Benefit Local Education Retired Employees Plan. The actuarial valuation used the following actuarial assumptions, applied to all periods included in the measurement:

	TPAF/ABP	PERS	PFRS
Inflation rate	2.50%	2.50%	2.50%
Salary increases			
	2.75 - 4.25%	2.75- 6.55%	3.25 - 16.25%
	based on service years	based on service years	based on service years

#### Mortality Rates

Preretirement mortality rates were based on the Pub-2010 Healthy "Teachers" (TPAF/ABP) and "General" (PERS) classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Postretirement mortality rates were based on the Pub-2010 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits (continued):

Disability mortality was based on the Pub-2010 "General" classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. Actuarial assumptions used in the July 1, 2021 valuation were based on the results of the TPAF, PERS and PFRS studies prepared for July 1, 2018 to June 30, 2021.

#### **Discount Rate**

The discount rate used for June 30, 2022 was 3.54%. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

# Health Care Trend Assumptions

For pre-Medicare medical benefits, the trend rate is initially 6.25% and decreases to a 4.50% long-term trend rate after eight years. For post-65 medical benefits PPO, the trend is initially -1.99% in fiscal year 2023, increasing to 13.44% in fiscal year 2026 and decreases to 4.50% in fiscal year 2033. For HMO the trend is initially -3.54% in fiscal year 2023, increasing to 15.19% in fiscal year 2026 and decreases to 4.50% in fiscal year 2033. For prescription drug benefits, the initial trend rate is 8.00% and decreases to a 4.50% long-term trend rate after seven years. For the Medicare Part B reimbursement, the trend rate is 5.00%.

The following represents sensitivity of total nonemployer OPEB liability to changes in the discount rate and health care cost trend rate

The following presents the total non-employer OPEB liability associated with the College as of June 30, 2022 calculated using a discount rate as disclosed above as well as what the total non-employer OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (2.54%) or 1-percentage-point higher (4.54%) than the current rate:

	At 1%	At current	At 1%
	decrease (2.54%)	discount rate (3.54%)	increase (4.54%)
Total OPEB Liability (allocable to the	,	,	,
College and the responsibility of the State)	\$ 127,847,599	\$ 108,769,920	\$ 93,480,114

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

## Note 6 - Other Postemployment Benefits (continued):

The following presents the total non-employer OPEB liability associated with the College as of June 30, 2021 calculated using a healthcare cost trend rate as disclosed above as well as what the total non-employer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	At 1%	He	althcare Cost	At 1%	
	decrease	T	rend Rates	increase	
Total OPEB Liability (allocable to the					_
College and the responsibility of the State)	\$ 89,904,987	\$	108,769,920	\$ 133,550,155	

# OPEB Expense and Deferred Outflows of resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the College recognized on-behalf OPEB expense and revenue in the financial statements of \$3,758,355 for OPEB expenses incurred by the State.

Collective balances of the Local Education Group at June 30, 2022 are as follows:

Deferred outflows of resources	\$ 20,104,625,333
Deferred inflows of resources	\$ 34,996,842,046
Collective OPEB Expense	\$ 1,595,653,562
College's proportion	0.21%

### Special Funding Situation

The employer contributions for local participating employers are legally required to be funded by the State, therefore, the College records an expense and corresponding revenue for its respective share of total OPEB expense and revenue attributable to the State of New Jersey.

### Total OPEB Liability - 2022

The total OPEB liability from New Jersey's plan is \$60,007,650,970.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

### Note 6 – Other Postemployment Benefits (continued):

### Changes in the College's Total OPEB Liability

Below represents the changes in the College's total OPEB liability for the year ended June 30, 2021:

	Total OPEB Liability		
Beginning total OPEB liability - June 30, 2020	\$	154,048,711	
Changes for the year:			
Service Cost		6,425,699	
Interest	3,389,440		
Changes in benefit terms	(139,071)		
Difference between expected and actual	(30,611,089)		
Changes in assumptions		128,905	
Member contributions		86,651	
Benefit payments		(2,669,930)	
Net Changes	(23,389,395)		
Ending total OPEB liability - June 30, 2021	\$	130,659,316	

#### Employees covered by benefit terms

The following employees were covered by the benefit terms:

Local Education	June 30, 2021
Active plan members	213,901
Inactive plan members or beneficiaries currently receiving benefits	150,427
	364,328

The State, a nonemployer contributing entity, is the only entity that has a legal obligation to make employer contributions to OPEB for qualified retired PERS and TPAF participants. The College's proportionate share percentage determined under paragraphs 193 and 203 through 205 of GASB No. 75 is zero percent. Accordingly, the College did not recognize any portion of the collective total OPEB liability on the Statement of Net Position. The State's proportionate share of the total OPEB liability associated with the College as of June 30, 2022 was \$130,659,319. Additional information can be obtained from the State of New Jersey's annual comprehensive financial report.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 6 – Other Postemployment Benefits (continued):

### Actuarial assumptions and other inputs

The total nonemployer OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021 and included in the June 30, 2021 audited financial statements of the State Health Benefit Local Education Retired Employees Plan. The actuarial valuation used the following actuarial assumptions, applied to all periods included in the measurement:

	TPAF/ABP	PERS	PFRS
Inflation rate	2.50%	2.50%	2.50%
Salary increases			
Through 2026	1.55 - 4.55%	2.00 - 6.00%	3.25 - 15.25%
	based on service years	based on service years	based on service years
Thereafter	2.00 - 4.45%	3.00 - 7.00%	Applied to all
	based on service years	based on service years	Future years

# Mortality Rates

Preretirement mortality rates were based on the Pub-2010 Healthy "Teachers" (TPAF/ABP) and "General" (PERS) classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2020. Postretirement mortality rates were based on the Pub-2010 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2020.

Disability mortality was based on the Pub-2010 "General" classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of the actual experience studies for the periods July 1, 2015 – June 30, 2018 and July 1, 2014 – June 30, 2018 for TPAF and PERS, respectively.

#### Discount Rate

The discount rate for June 30, 2021 was 2.16%. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 6 – Other Postemployment Benefits (continued):

## Health Care Trend Assumptions

For pre-Medicare medical benefits, the trend rate is initially 5.65% and decreases to a 4.50% long-term trend rate after seven years. For post-65 medical benefits, the actual fully-insured Medicare Advantage trend rate for fiscal year 2022 through 2023 are reflected. For PPO the trend is initially 5.74% in fiscal year 2024, increasing to 12.93% in fiscal year 2025 and decreases to 4.50% after 11 years. For HMA the trend is initially 6.01% in fiscal year 2024, increasing to 15.23% in fiscal year 2025 and decreases to 4.50% after 11 years. For prescription drug benefits, the initial trend rate is 6.75% and decreases to a 4.50% long-term trend rate after seven years. For the Medicare Part B reimbursement, the trend rate is 5.00%.

The following represents sensitivity of total nonemployer OPEB liability to changes in the discount rate and health care cost trend rate

The following presents the total non-employer OPEB liability associated with the College as of June 30, 2021 calculated using a discount rate as disclosed above as well as what the total non-employer OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (1.16%) or 1-percentage-point higher (3.16%) than the current rate:

	At 1%	At current	At 1%
	decrease	discount rate	increase
	 (1.16%)	(2.16%)	(3.16%)
Total OPEB Liability (allocable to the			
College and the responsibility of the State)	\$ 156,509,349	\$ 130,659,316	\$ 110,303,967

The following presents the total non-employer OPEB liability associated with the College as of June 30, 2021 calculated using a healthcare cost trend rate as disclosed above as well as what the total non-employer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	At 1% decrease	althcare Cost rend Rates	At 1% increase
Total OPEB Liability (allocable to the			
College and the responsibility of the State)	\$ 105,769,141	\$ 130,659,316	\$ 164,084,982

# OPEB Expense and Deferred Outflows of resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the College recognized on-behalf OPEB expense and revenue in the financial statements of \$7,862,864 for OPEB expenses incurred by the State.

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits (continued):

Collective balances of the Local Education Group at June 30, 2021 are as follows:

Deferred outflows of resources	\$ 21,546,947,255
Deferred inflows of resources	\$ 26,769,148,209
Collective OPEB Expense	\$ 3,527,672,060

College's proportion 0.22%

# Special Funding Situation

The employer contributions for local participating employers are legally required to be funded by the State, therefore, the College records an expense and corresponding revenue for its respective share of total OPEB expense and revenue attributable to the State of New Jersey.

# B. Middlesex College Post-Employment Health Benefit Plan

#### Total OPEB Liability – 2023

#### Plan Description and Benefits Provided

In addition to postemployment medical benefits covered under the School Employees Health Benefits Program, the College provides lifetime reimbursement for Medicare supplemental postemployment medical and prescription drug benefits to employees who retire on or after age 65 with more than 20 but less than 25 years of service in the one of the New Jersey State Retirement Systems (PERS, PFRS, TPAF and ABP). Postemployment Medical Benefits for employees who earn over 25 years of service are provided by the New Jersey State Health Benefits Plan as described above. The spouse of a retiree receiving the supplemental benefit is covered for life. The College reimburses eligible retirees for the cost of health insurance that supplements benefits provided to the retiree by Medicare Parts A and B. The amount of reimbursement paid by the College includes the cost for Medicare Supplement and Medicare Part D premiums.

No assets are accumulated in a trust. In accordance with GASB Statement No. 75, this plan is considered a Single Employer, Defined Benefit OPEB Plan that is not administered through a Trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### **Employees Covered by Benefit Terms**

At June 30, 2023, the following employees were covered by the benefit terms:

Active plan members	48
Inactive plan members or beneficiaries currently receiving benefits	60
	108

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 – Other Postemployment Benefits (continued):

#### Total OPEB Liability

The total OPEB liability from College's plan is \$6,148,021. The liability was determined by an actuarial valuation as of the same date.

## Actuarial Assumptions and Other Inputs

Discount rate	2.16%
Salary increases	3.00%
Inflation rate	2.75%
Healthcare cost trend rates -	
Supplemental Retiree	4.50%
Medicare Part D Plan	6.50%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2020 through June 30, 2021.

# **Mortality Rates**

Pre-Retirement: PUB-2010 (G) Headcount-Weighted Healthy Employee Male / Female

Mortality Projected with Scale MP-2021

Post-Retirement: PUB-2010 (G) Headcount-Weighted Healthy Annuitant Male / Female

Mortality Projected with Scale MP-2021

Disabled: PUB-2010 (G) Headcount-Weighted Disabled Retiree Male / Female

Mortality Projected with Scale MP-2021

### Changes in the total OPEB liability

	Total OPEB Liability		
Beginning total OPEB liability - June 30, 2022	\$	5,406,195	
Changes for the year:			
Service Cost		226,762	
Interest	194,800		
Difference between expected and actual	1,255,635		
Changes in assumptions		(675,093)	
Benefit payments		(260,278)	
Net Changes		741,826	
Beginning total OPEB liability - June 30, 2023	\$	6,148,021	

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 – Other Postemployment Benefits (continued):

Changes of benefit terms reflect no increase in the retirees' share of health insurance premiums. Changes of assumptions and other inputs reflect a change in the discount rate from 3.54% at June 30, 2022 to 3.65% at June 30, 2023.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	At 1% decrease (2.65%)		At current discount rate (3.65%)		At 1% increase (4.65%)		
Total OPEB Liability	\$ 6,980,187	\$	6,148,021	\$	5,458,444	•	

# Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	At 1% decrease	Healthcare Cost Trend Rates		At 1% increase	
Total OPEB Liability	\$ 5,439,939	\$	6,148,021	\$ 7,001,832	

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the College recognized OPEB expense of (\$177,668) and reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	ed Outflows of esources	Deferred Inflows of Resources		
Changes of assumptions	\$ -	\$	1,008,838	
Difference between expected and actual experience	923,456		384,425	
	\$ 923,456	\$	1,393,263	

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits (continued):

#### Total OPEB Liability – 2022

### Plan Description and Benefits Provided

In addition to postemployment medical benefits covered under the School Employees Health Benefits Program, the College provides lifetime reimbursement for Medicare supplemental postemployment medical and prescription drug benefits to employees who retire on or after age 65 with more than 20 but less than 25 years of service in the one of the New Jersey State Retirement Systems (PERS, PFRS, TPAF and ABP). Postemployment Medical Benefits for employees who earn over 25 years of service are provided by the New Jersey State Health Benefits Plan as described above. The spouse of a retiree receiving the supplemental benefit is covered for life. The College reimburses eligible retirees for the cost of health insurance that supplements benefits provided to the retiree by Medicare Parts A and B. The amount of reimbursement paid by the College includes the cost for Medicare Supplement and Medicare Part D premiums.

No assets are accumulated in a trust. In accordance with GASB Statement No. 75, this plan is considered a Single Employer, Defined Benefit OPEB Plan that is not administered through a Trust that meets the criteria in paragraph 4 of GASB Statement 75.

# Employees Covered by Benefit Terms

At June 30, 2022, the following employees were covered by the benefit terms:

Active plan members	48
Inactive plan members or beneficiaries currently receiving benefits	53
	101

#### Total OPEB Liability

The total OPEB liability from College's plan is \$5,406,195. The liability was determined by an actuarial valuation as of the same date.

#### Actuarial Assumptions and Other Inputs

Discount rate	3.54%
Salary increases	2.75%
Inflation rate	2.75%
Healthcare cost trend rates -	
Supplemental Retiree	4.50%
Medicare Part D Plan	6.50%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2020 through June 30, 2021.

#### NOTES TO FINANCIAL STATEMENTS

# **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 - Other Postemployment Benefits (continued):

# Mortality Rates

Pre-Retirement: PUB-2010 (G) Headcount-Weighted Healthy Employee Male / Female

Mortality Projected with Scale MP-2020

Post-Retirement: PUB-2010 (G) Headcount-Weighted Healthy Annuitant Male / Female

Mortality Projected with Scale MP-2020.

Disabled: PUB-2010 (G) Headcount-Weighted Disabled Retiree Male / Female

Mortality Projected with Scale MP-2020.

### Changes in the total OPEB liability

	Total OPEB Liability				
Beginning total OPEB liability - June 30, 2020	\$	6,242,582			
Changes for the year:					
Service Cost		308,634			
Interest		138,888			
Changes in assumptions		(1,041,495)			
Benefit payments		(242,414)			
Net Changes		(836,387)			
Beginning total OPEB liability - June 30, 2021	\$	5,406,195			

Changes of benefit terms reflect no increase in the retirees' share of health insurance premiums. Changes of assumptions and other inputs reflect a change in the discount rate from 2.16% at June 30, 2021 to 3.54% at June 30, 2022.

#### NOTES TO FINANCIAL STATEMENTS

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

# Note 6 – Other Postemployment Benefits (continued):

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	At 1% decrease	At current scount rate	At 1% increase	
	 (2.54%)	(3.54%)	(4.54%)	
Total OPEB Liability	\$ 6,132,418	\$ 5,406,195	\$ 4,804,547	

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	At 1%	Hea	Ithcare Cost	At 1%			
	decrease	Tr	end Rates	increase			
Total OPEB Liability	\$ 6,216,854	\$	5,406,195	\$ 4,738,391			

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the College recognized OPEB expense of (\$147,291) and reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	d Outflows of sources	red Inflows of esources
Changes of assumptions Difference between expected and actual experience	\$ - -	\$ 801,993 847,587
·	\$ -	\$ 1,649,580

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

Note 7 - Early Retirement Incentive Program

June 30,	Princip	al	Interest	Total			
2024	\$	- \$	29,648	\$	29,648		
2025	10	,000	29,648		39,648		
2026	20	,000	29,104		49,104		
2027	30	,000	28,016		58,016		
2028	45	,000	26,384		71,384		
2029-2033	440	,000	57,392		497,392		
_	\$ 545	,000 \$	200,192	\$	745,192		

### **Note 8 – Deferred Compensation Salary Account:**

The College offers its employees a choice of deferred compensation plans created in accordance with Internal Revenue Code Sections 403(b) and 457(b). The plans, which are administered by the entities listed below, permit participants to defer a portion of their salary until future years. Amounts deferred under the plans are not available to employees until termination, retirement, death, or unforeseeable emergency. The plan administrators are as follows:

#### 403(b)

AXA Financial (Equitable)

Empower (formerly MassMutual Retirement Services - the Hartford

Met Life Insurance Company (Brighthouse)

Teacher's Insurance and Annuity Association / College Retirement Equities Fund (TIAA)

Variable Annuity Life Insurance Company (VALIC)

VOYA Financial Services (ING)

#### 457(b)

Teacher's Insurance and Annuity Association / College Retirement Equities Fund (TIAA) 52

#### Note 9 - Risk Management:

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; and natural disasters.

**Property and Liability Insurance** – The College maintains commercial insurance coverage for property (including liability (general and automobile), law enforcement liability, public officials' liability, employee benefits liability (errors & omissions), boiler and machinery, contractor's equipment, cyber insurance and surety bonds.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 9 - Risk Management (continued):

**Joint Insurance Pool** – The College is a member of the New Jersey County College Insurance Pool for the purpose of obtaining workers' compensation insurance coverage. Contributions to the Fund are payable in an annual premium and are based on actuarial assumptions determined by the Fund's actuary. Contributions to the pool for the fiscal years ended June 30, 2023 and 2022 were \$367,000 and \$356,000, respectively. The audit report for the fund can be obtained from:

New Jersey County College Worker's Compensation Pool 1200 Old Trenton Road Trenton, New Jersey 08690

### Note 10 - New Jersey Unemployment Compensation Insurance:

The College is on a direct reimbursement basis with the State for New Jersey for Unemployment Compensation Insurance claims.

#### **Note 11 - Commitments and Contingencies:**

The College receives support from Federal and State of New Jersey grant programs, primarily student financial assistance. Entitlement to the resources requires compliance with terms of the grant agreements and applicable regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. As of June 30, 2023, the College estimates that adjustments, if any, as a result of such audits would not have a material adverse effect on the College's financial statements.

The College is involved in several claims and lawsuits incidental to its operations. In the opinion of management, the ultimate resolution of these matters will not have a material adverse effect on the financial position of the College and the College's insurance coverage is sufficient to address the risk presented by the claims.

#### Note 12 - Component Unit - Middlesex County Community College Foundation:

The Foundation is a legally separate, tax-exempt component unit of the College. The Foundation acts primarily as a fundraising organization to supplement the resources that are available to the College in support of its programs. The Foundation's Board is comprised of community leaders from the public and private sector. Although the College does not control the timing or amount of receipts from the Foundation, the majority of resources and income thereon that the Foundation holds and invests are restricted to the activities of the College by the donors. Because these restricted resources held by the Foundation can only be used by or for the benefit of the College, the Foundation is considered a component unit of the College and is presented in the College's financial statements.

At June 30, 2023 and 2022, the College has a receivable due from the Foundation in the amounts of \$1,176,562 and \$862,480, respectively. Complete financial statements for the Foundation can be obtained from the administrative office at 2600 Woodbridge Avenue, P.O. Box 3050, Edison, New Jersey 08818.

The Foundation is a private nonprofit organization that conforms with Statement of Financial Accounting Standards Board Accounting Standards Certification (FASB ASC) Topic 958, "Financial Statements for Nonfor-Profit Organizations." Thus, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the College's financial reporting entity to account for these differences.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 13 - Components of Net Position:

At June 30, 2023 and 2022, the College's components of net position consisted of the following:

	Net Investment in Capital Assets		Restricted		ι	Inrestricted	Т	otal FY 2023	Total FY 2022		
NET INVESTMENT IN CAPITAL ASSETS	\$	86,777,410	\$	-	\$	-	\$	86,777,410	\$	84,232,094	
RESTRICTED FOR:											
Student Loans		-		10,941		-		10,941		11,518	
BOARD DESIGNATED FOR:											
IT Software Upgrade		-		-		9,103,668		9,103,668		5,396,527	
Other Capital Assets		-		-		8,345,833		8,345,833		7,102,083	
Long-Term Projects		=		-		4,018,603		4,018,603		4,018,603	
Subsequent Year Budget Support		=		-		2,921,691		2,921,691		7,065,947	
Student Support Services		-		-		787,999		787,999		841,067	
Benefits Assessment		=		-		1,000,000		1,000,000		2,631,314	
EFFECT OF GASB 68 and 71 Pension Adjustments		-		-		(42,803,132)		(42,803,132)		(49,309,903)	
EFFECT OF GASB 75 Other Postemployment Benefits		-		-		(6,617,828)		(6,617,828)		(7,055,775)	
UNDESIGNATED				-		16,904,295		16,904,295		17,849,490	
Total Per Statements of Net Position	\$	86,777,410	\$	10,941	\$	(6,338,871)	\$	80,449,480	\$	72,782,965	

#### Note 14 - Middle States Commission on Higher Education:

The College is fully accredited by the Middle States Commission on Higher Education ("MSCHE"), 1007 North Orange Street, 4<sup>th</sup> Floor, MB #166, Wilmington, DE 19801. Regular accreditation visits by a team of MSCHE visitors are scheduled to take place every eight years.

The College was first accredited in 1970, and most recently re-accredited on June 23, 2022. The most recent full-team visit from Middle States occurred in March of 2021. The College was re-accredited on June 23, 2022. More of the College's accreditation information is available on the MSCHE website at <a href="https://www.msche.org/institution/0222/">https://www.msche.org/institution/0222/</a>.

# Note 15 –Tax Liability:

The Coronavirus, Aid, Relief and Economic Security Act ("CARES" Act) allows employers to defer the deposit and payment of the employer's share of social security taxes. Under Section 2302(a)(1) and (a)(2) of the CARES Act, employers may defer deposits of the employer's share of social security tax due during the "payroll tax deferral period" and payments of the tax imposed on wages during the period, which began on March 27, 2020. The College recorded a tax liability in the amount of \$0 and \$962,796, on its statements of net position as of June 30, 2023 and 2022, respectively. The tax liability of \$962,796 was settled and paid in December 2022.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **YEARS ENDED JUNE 30, 2023 AND 2022**

#### Note 16. Liquidity, Management Plans and Intentions:

The COVID-19 Pandemic event continued its impact on the financial statements of the College during the most recent fiscal year. From Federal funds, the College offset \$1,269,244 and \$11,958,059 in expenses, stemming from the effects of converting to remote learning and operations and other conditions brought about by the pandemic for the years ended June 30, 2023 and 2022. The College also utilized \$166,618 and \$4,505,740 in federal funds to offset the loss in revenues for the years ended June 30, 2023 and 2022, respectively.

The following presents how the CARES Act funds have impacted the operations of the College.

	FISC	ai Year 2023	_ FIS	cai Year 2022
Income before Capital Revenues	\$	988,107	\$	16,607,211
Less: Institutional Cares Funding as Revenues		(1,435,862)		(16,463,799)
Net (Loss)/ Income before Capital Revenues		(447,755)		143,412

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#### CARES Fund Distribution to Students:

	Fisc	al Year 2023	Fisc	al Year 2022
Federal Cares Grants Student	\$	8,879,753	\$	5,126,415
Disbursements made to Students	\$	8,879,753	\$	5,126,415

### **Note 17: Community Innovation and Opportunity**

The College, in partnership with Middlesex County and the State of New Jersey finalized its Community Innovation and Opportunity ("CIO") Strategic Investment Plan (the "Plan") during the year ended June 30, 2023. The plan is designed to transform and bolster Middlesex College (the "College") as well as meet the diverse needs of the community. The Plan will fund the construction of a Multipurpose Community Venue for concerts, cultural and sporting events, an Academic Workforce Development and Conference Center, and a student center. The total estimated cost for this project is \$250,000,000, for which Middlesex County will be taking the lead in assuming overall project responsibility for procurement of consultants and contractors, adhering to guidelines and reporting requirements. An interlocal agreement is in place with the County to seek reimbursement from the College for project costs. The College received \$10,000,000 of funding during the year ended June 30, 2023, which is reported on the statements of net position as unearned revenue.

# MIDDLESEX COLLEGE Schedule of the College's Proportionate Share of the Net Pension Liability Public Employees' Retirement System Required Supplementary Information

Last Ten Fiscal Years

	 2023	2022	 2021	 2020	 Year Ended Jur 2019	ne 30,	2018	 2017		2016		2015		2014
College's proportion of the net pension liability (asset) - Local Group	0.2209377400%	0.2332288582%	0.2312665122%	0.2394454594%	0.2422552443%		0.2435575949%	0.2314776330%	(	0.2510439872%	0	.2464395371%	0	.2517257352%
College's proportionate share of the net pension liability (asset)	\$ 33,342,546	\$ 27,629,455	\$ 37,713,520	\$ 43,144,439	\$ 47,698,850	\$	56,696,315	\$ 72,013,393	\$	56,354,345	\$	46,140,221	\$	48,109,790
College's covered payroll	\$ 15,603,803	\$ 16,554,295	\$ 16,857,383	\$ 16,831,714	\$ 16,999,440	\$	16,787,415	\$ 17,031,045	\$	17,053,011	\$	17,430,203	\$	17,916,084
College's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	213.68%	166.90%	223.72%	256.33%	280.59%		337.73%	422.84%		330.47%		264.71%		268.53%
Plan fiduciary net position as a percentage of the total pension liability - Local Group	62.91%	70.33%	58.32%	56.27%	53.60%		48.10%	40.14%		47.93%		52.08%		48.72%

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

Notes to Required Supplementary Information:

Benefit Changes

There were none.

Changes of Assumptions

The discount rate was 7.00% as of June 30, 2021 and June 30, 2022.

MIDDLESEX COLLEGE
Schedule of the College's Contributions
Public Employees' Retirement System
Required Supplementary Information

Last Ten Fiscal Years

	2023	2022	2021	2020	Year Ended June 30, 2019 2018		2017	2016	2015	2014	
Contractually required contribution	\$ 2,667,074	\$ 2,731,381	\$ 2,529,939	\$ 2,527,941	\$ 2,337,214	\$ 2,487,582	\$ 2,409,657	\$ 2,256,301	\$ 2,160,909	\$ 2,158,305	
Contributions in relation to the contractually required contribution	(2,667,074)	(2,731,381)	(2,529,939)	(2,527,941)	(2,337,214)	(2,487,582)	(2,409,657)	(2,256,301)	(2,160,909)	(2,158,305)	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
College's covered payroll	\$ 15,603,803	\$ 15,132,265	\$ 16,554,295	\$ 16,857,383	\$ 16,831,714	\$ 16,999,440	\$ 16,787,415	\$ 17,031,045	\$ 17,053,011	\$ 17,430,203	
Contributions as a percentage of covered payroll	17.09%	18.05%	15.28%	15.00%	13.89%	14.63%	14.35%	13.25%	12.67%	12.38%	

# MIDDLESEX COLLEGE Schedule of the College's Proportionale Share of the Net Pension Liability Police and Firemen's Retirement System Required Supplementary Information

Last Ten Fiscal Years

	2023	2022	2021	2020	Year Ended J 2019	June 30, 2018	2017	2016	2015	2014
College's proportion of the net pension liability (asset) - Local Group	0.0280572900%	0.0304514686%	0.0286182726%	0.0269450693%	0.0299566101%	0.0275054150%	0.0301471559%	0.0267128959%	0.0312581264%	0.0312581264%
College's proportionate share of the net pension liability (asset)	\$ 3,211,537	\$ 2,225,744	\$ 3,697,858	\$ 3,297,489	\$ 4,053,623	\$ 4,246,304	\$ 5,758,878	\$ 4,449,437	\$ 3,931,982	\$ 3,931,982
College's covered payroll	\$ 647,347	\$ 675,932	\$ 422,276	\$ 586,862	\$ 555,165	\$ 540,376	\$ 438,282	\$ 368,722	\$ 368,722	\$ 466,957
College's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	496.11%	329.29%	875.70%	561.88%	730.17%	785.81%	1313.97%	1206.72%	1066.38%	842.04%
Plan fiduciary net position as a percentage of the total pension liability - Local Group	68.33%	77.26%	63.52%	65.00%	62.48%	58.60%	52.01%	56.31%	62.41%	62.41%

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

#### Notes to Required Supplementary Information:

Benefit Changes

There were none.

Changes of Assumptions

The discount rate was 7.00% as of June 30, 2021 and June 30, 2022.

MIDDLESEX COLLEGE
Schedule of the College's Contributions
Police and Firemen's Retirement System
Required Supplementary Information

Last Ten Fiscal Years

	2023	2022	2021	2020	Year Ended 2019	June 30, 2018	2017	2016	2015	2014
Contractually required contribution	\$ 371,052	\$ 364,900	\$ 319,715	\$ 272,175	\$ 282,266	\$ 292,870	\$ 243,428	\$ 245,802	\$ 217,136	\$ 240,084
Contributions in relation to the contractually required contribution	(371,052)	(364,900)	(319,715)	(272,175)	(282,266)	(292,870)	(243,428)	(245,802)	(217,136)	(240,084)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
College's covered payroll	\$ 647,347	\$ 630,704	\$ 675,932	\$ 422,276	\$ 586,862	\$ 555,165	\$ 540,376	\$ 438,282	\$ 368,722	\$ 466,957
Contributions as a percentage of covered payroll	57.32%	57.86%	47.30%	64.45%	48.10%	52.75%	45.05%	56.08%	58.89%	51.41%

# MIDDLESEX COLLEGE Schedule of the State's Proportionate Share of the Net Pension Liability Associated With the College Teacher's Pension and Annuity Fund Required Supplementary Information

Last Ten Fiscal Years\*

	0000	0000	0004	0000		Year Ended J	une 30		0047	2042	2015		2011
	 2023	 2022	 2021	 2020	_	2019		2018	 2017	 2016	 2015		2014
State's proportion of the net pension liability (asset) associated with the College	0.00255935%	0.00287480%	0.00274323%	0.00247207%		0.00251969%		0.00250183%	0.00248775%	0.00241752%	0.00248170%	ſ	0.00240047%
College's proportionate share of the net pension liability (asset)	\$ -	\$ -	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -	\$ -	\$	-
State's proportionate share of the net pension liability (asset) associated with the College	\$ 1,320,480	\$ 1,382,065	\$ 1,806,384	\$ 1,517,130	\$	1,602,973	\$	1,686,823	\$ 1,957,021	\$ 1,527,976	\$ 1,326,390	\$	1,213,179
Total proportionate share of the net pension liability (asset) associated with the College	\$ 1,320,480	\$ 1,382,065	\$ 1,806,384	\$ 1,517,130	\$	1,602,973	\$	1,686,823	\$ 1,957,021	\$ 1,527,976	\$ 1,326,390	\$	1,213,179
Plan fiduciary net position as a percentage of the total pension liability	32.28%	35.52%	24.60%	26.95%		26.49%		25.41%	22.33%	28.71%	33.64%		33.64%

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

#### Notes to Required Supplementary Information:

Benefit Changes

There were none.

Changes of Assumptions

The discount rate was 7.00% as of June 30, 2021 and June 30, 2022.

MIDDLESEX COLLEGE

Schedule of the State's Proportionate Share of the Net OPEB Liability Associated With the College and Changes in the Total OPEB Liability and Related Ratios and Note to Required Supplementary Information

Public Employee's Retirement System, Police and Firement's Retirement System and Alternate Benefit Program/Teachers Pension Annuity Fund Required Supplementary Information

Last Ten Fiscal Years\*

	Fiscal Year Ended June 30,											
	_	2023		2022		2021		2020		2019	2018	2017
State's proportion of the net OPEB liability (asset) associated with the College		0.21%		0.23%		0.23%		0.23%		0.21%	0.20%	0.20%
College's proportionate share of the net OPEB liability	\$	-	\$	-	\$	-	\$	-	\$	-	\$ - \$	-
State's proportionate share of the net OPEB liability associated with the College	\$	108,769,920	\$	130,659,316	\$	154,048,711	\$	93,983,167	\$	96,897,712	\$ 108,649,915 \$	116,464,462
Total proportionate share of the net OPEB liability (asset) associated with the College	\$	154,048,711	\$	154,048,711	\$	154,048,711	\$	93,983,167	\$	96,897,712	\$ 108,649,915 \$	116,464,462
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%		0.00%		0.00%	0.00%	0.00%
						Fisc	al Y	ear Ended Ju	ne :	30.		
Total OPEB Liability	_	2023		2022		2021		2020		2019	2018	2017
Service cost Changes of benefit terms	\$	5,478,892	\$	6,425,699 (139,071)	\$	3,529,418	\$	3,373,825	\$	4,182,663	\$ 4,993,852	
Interest cost Differences between expected and actual Changes of assumptions		2,882,523 1,691,323 (29,178,507)		3,389,440 (30,611,089) 128,905		3,367,822 27,629,472 28,139,406		3,826,853 (8,717,037) 1,401,297		3,995,024 (6,308,932) (11,119,497)	3,427,264 - (13.811.766)	
Member contributions Gross benefit payments		91,597 (2.855,224)		86,651 (2,669,930)		81,287 (2,681,861)		85,520 (2,885,003)		(2,591,010) 89,549	(2,516,563) 92,666	
Net change in total OPEB liability	_	(21,889,396)		(23,389,395)		60,065,544		(2,914,545)		(11,752,203)	(7,814,547)	
Total OPEB liability - beginning		130,659,316		154,048,711		93,983,167		96,897,712		108,649,915	116,464,462	
Total OPEB liability - ending	\$	108,769,920	\$	130,659,316	\$	154,048,711	\$	93,983,167	\$	96,897,712	\$ 108,649,915	
Covered-employee payroll	\$	15,603,803	\$	15,789,715	\$	17,594,676	\$	17,733,864	\$	17,657,868	\$ 17,643,079	
Total OPEB liability as a percentage of covered-employee payroll	_	697.07%		827.50%		875.54%		529.96%		548.75%	615.82%	

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

<sup>\*\*</sup> information not available.

MIDDLESEX COLLEGE
Schedule of Changes in the College's Total OPEB Liability - College Plan
Required Supplementary Information

Last Ten Fiscal Years\*

				Fiscal Yea	ar Ended June 30,			
	_	2023	2022	2021	2020	2019	2018	2017
Contractually required contribution	\$	(177,668) \$	(147,291) \$	250,814 \$	592,000 \$	410,000 \$	334,000	
Contributions in relation to the contractually required contribution		177,668	147,291	(250,814)	(592,000)	(410,000)	(334,000)	
Contribution deficiency (excess)	\$	- \$	- \$	- \$	- \$	- \$		
					ar Ended June 30,			
		2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability								
Service cost Interest cost Benefit payments Actuarial assumption changes Actuarial demoraphic (gain)/loss	\$	226,762 \$ 194,800 (260,278) (675,093) 1,255,635	308,634 \$ 138,888 (242,414) - (1,041,495)	321,000 \$ 176,363 (217,000) (1,773,912) (67,869)	237,000 \$ 251,000 (177,000) 1,052,000 (578,000)	217,000 \$ 248,000 (158,000) 214,000 15,000	230,000 235,000 (153,000) 120,000 (512,000)	
Net change in total OPEB liability		741,826	(836,387)	(1,561,418)	785,000	536,000	(80,000)	
Total OPEB liability - beginning	\$	5,406,195 \$	6,242,582 \$	7,804,000 \$	7,019,000 \$	6,483,000 \$	6,563,000	
Total OPEB liability - ending	\$	6,148,021 \$	5,406,195 \$	6,242,582 \$	7,804,000 \$	7,019,000 \$	6,483,000	
Covered-employee payroll	\$	36,226,471 \$	33,373,359 \$	35,201,870 \$	46,654,433 \$	49,331,998 \$	49,580,983	
Total OPEB liability as a percentage of covered-employee payroll		16.97%	16.20%	17.73%	16.73%	14.23%	13.08%	

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, governments should present information for those years for which information is available.



# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed In Accordance with Government Auditing Standards

#### **Independent Auditors' Report**

The Board of Trustees Middlesex College

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Middlesex College (the "College"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated January 22, 2024. The financial statements of the Middlesex College Foundation were not audited in accordance with *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cranford, New Jersey January 22, 2024

PKF O'Connor Davies, LLP



# Report on Compliance For Each Major Federal and State Program and Report on Internal Control Over Compliance Required by the *Uniform Guidance* and New Jersey *OMB*Circular 15-08

#### **Independent Auditors' Report**

The Board of Trustees Middlesex College

#### Report on Compliance for Each Major Federal and State Program

#### **Opinion on Each Major Federal and State Program**

We have audited Middlesex College's (the "College") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *New Jersey State Aid Grant Compliance Supplement* that could have a direct and material effect on each of the College's major federal and state programs for the year ended June 30, 2023. The College's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

#### **Basis for Opinion on Each Major Federal and State Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("Government Auditing Standards"), the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB Circular 15-08 Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Our responsibilities under those standards, the Uniform Guidance and New Jersey OMB Circular 15-08 are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal and state programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and New Jersey OMB Circular 15-08 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and New Jersey OMB Circular 15-08, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances
  and to test and report on internal control over compliance in accordance with the
  Uniform Guidance and New Jersey OMB Circular 15-08, but not for the purpose of
  expressing an opinion on the effectiveness of the College's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and New Jersey OMB Circular 15-08. Accordingly, this report is not suitable for any other purpose.

Cranford, New Jersey January 22, 2024

PKF O'Connor Davies, LLP

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Financial Assistance Listing Number	Grant or FAIN Number	Passed through to Subrecipients	FY 2023 Expenditures
U.S. DEPARTMENT OF EDUCATION				
Direct Awards:				
Student Financial Assistance Cluster:				
Federal Pell Grant Program (PELL)	84.063	P063P161814	\$ -	\$ 15,045,692
Federal Supplemental Educational Opportunity Grants (SEOG)	84.007	P007A202584	-	217,841
Federal Direct Student Loans	84.268	P268K211814	-	2,599,056
Federal Work-Study Program (FWS)	84.033	P033A178578	<u>-</u> _	270,266
Total Student Financial Assistance Cluster			_	18,132,855
Educational Stabilization Fund:				
Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) (COVID-19):				
Higher Education Emergency Relief Fund (HEERF III) - Institutional Aid	84.425F	P425F201143	-	1,278,468
Higher Education Emergency Relief Fund (HEERF III) - Student Aid	84.425E	P425E201211	-	8,879,753
Higher Education Emergency Relief Fund (HEERF III) - Minority Serving Institutions	84.425L	P425L200390		157,395
Total Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) (COVID-19)				10,315,616
Total Direct Awards				28,448,471
U.S. Department of Education Passed through the Office of the Secretary of Higher Education: Educational Stabilization Fund:				
Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) (COVID-19):	94.4050	D425E200926		60.205
Governor's Emergency Education Relief Fund II: Hunger-Free Campus (GEERF II)	84.425C 84.425C	P425E200826 P425E200826	-	62,395 23,851
Governor's Emergency Education Relief Fund II: Hunger-Free Campus II (GEERF II)		P425E200626 P425L200390	-	153,064
Governor's Emergency Education Relief Fund II: Opportunity Meets Innovation Challenge (GEERF II)  Total U.S. Department of Education Passed Through the Office of the Secretary of Higher Education:	84.425L	P425L200390		239,310
U.S. Department of Education Passed Through the NJ Department of Education: Career and Technical Education - Basic Grants to States -				
Carl D. Perkins Vocational and Applied Technology Grant	84.048	V048A220030	-	513,800
Adult Basic Education - Basic Grants to States	84.002	V002200031	-	129,499
Passed through Board of County Commissioners of the County of Middlesex				
HSE Youth Program in Edison	84.002	V002200031		166,230
Total U.S. Department of Education Passed Through the State of NJ Department of Education			<del></del>	809,529
U.S. Department of Education Passed Through the NJ EDGE.NET INC.:				
Open Textbook Collaboration	84.116T	P116T2000028	396,271	396,271
TOTAL U.S. DEPARTMENT OF EDUCATION			396,271	29,893,581
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:				
Passed through NJ Department of Human Services Division of Family Development				
COVID-19 Coronavirus State and Local Fiscal Recovery - Early Learning Center	21.027	FR-002000		59,147
Stabilization Grant TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				59,147
U.S. DEPARTMENT OF LABOR, EDUCATION, AND TRAINING ADMINISTRATION: Direct Awards:				
Scaling Apprenticeship through Sector Based Strategies				
Passed through from Bergen Community College - NJ Health Works	17.268	HG-33026-19-60A-34	-	159,136
Passed through from County College of Morris - Career Advance USA	17.268	HG-33026-19-60A-34		80,462
Total Direct Awards				239,598

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Financial Assistance Listing Number	Grant or FAIN Number	Passed through to Subrecipients	FY 2023 Expenditures
U.S. Department of Labor, Education and Training Administration Passed through Middlesex County Office of Workforce Development: WIOA Adult Program Cluster: One Stop Operator	17.258	Not available	<u>\$</u>	\$ 48,358
TOTAL U.S. DEPARTMENT OF LABOR, EDUCATION, AND TRAINING ADMINISTRATION				287,956
U.S. DEPARTMENT OF AGRICULTURE U.S Department of Agriculture Passed through the State of NJ - Division of Food and Nutrition: Child and Adult Care Food Program	10.558	201NJ304N1099		34,881
U.S. DEPARTMENT OF JUSTICE Passed through State of NJ Department of Law and Public Safety: Juvenile Justice Commission	16.540	2022-JX-FX-0027	-	21,533
Juvenile Justice Commission Associate Degree Pathway American Council of Learned Societies Juvenile Justice and Delinquency Prevention Total U.S. Department of Justice Passed through NJ Department of Law and Public Safety	16.540	2022-JF-FX-0027		47,395 129,231 548 198,707
NATIONAL AEURONAUTICS AND SPACE ADMINISTRATION Passed through Rutgers University: National Space Grant College and Fellowship Program - Education	43.008	NNX15AK05H		9,684
TOTAL EXPENDITURES OF FEDERAL AWAR	DS		\$ 396,271	\$ 30,483,956

#### SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

#### YEAR ENDED JUNE 30, 2023

State of New Jersey Grantor/Program or Cluster Title	State of New Jersey Account/ Grant Number	FY 2023 Award Amount	Grant Period	FY 2023 Expenditures	FY 2022 Expenditures
Student Financial Assistance Cluster:					
N.J. Higher Education Assistance Authority					
Tuition Aid Grant (TAG)	100-074-2405-007	\$ 3,474,651	7/1/22-6/30/23	\$ 3,474,651	
New Jersey STARS	100-074-2405-313	274,579	7/1/22-6/30/23	274,579 2,175,797	282,875
Community College Opportunity Grant (CCOG) New Jersey BEST	Not Available Not Available	2,175,797 6,000	7/1/22-6/30/23 7/1/22-6/30/23	6,000	1,480,567 8,000
New Jersey GIVS	Not Available	2,120	7/1/22-6/30/23	2,120	0,000
Governor's Urban Scholarship	Not Available	1,000	7/1/22-6/30/23	1,000	
Subtotal N.J. Higher Education Assistance Authority				5,934,147	5,003,686
N.J. Department of State:					
Educational Opportunity Fund Article IV Art	100-074-2401-001	4,112	7/1/22-6/30/23	4,077	4,000
Educational Opportunity Fund Undergraduate Article IV	100-074-2401-001	198,604	7/1/22-6/30/23	198,604	135,654
Educational Opportunity Fund Article III Summer	100-074-2401-001	56,318	7/1/22-6/30/23	59,344	56,047
Educational Opportunity Fund - Special Project Subtotal N.J. Department of State	100-074-2401-001	4,957	7/1/22-6/30/23	4,957	29,609
Subtotal N.J. Department of State  Total Student Financial Assistance Cluster				266,982 6,201,129	225,310 5,228,996
Total Student Financial Assistance Gluster				0,201,129	3,220,990
N.J. Office of the State Secretary of Higher Education:	Not Available	2.007.604	7/1/2022 Completion	247.933	166 007
Securing our Children's Future Bond Act - Careeer and Technical Education (CTE)  Total Direct Awards	100-074-2400-061	2,997,691 294.746	7/1/2022-Completion 7/1/22-6/30/23	247,933 294.746	166,907 286,986
Center for Adult Transition	Not Available	250,000	7/1/22-6/30/23	117,161	200,900
Some College No Degree	Not Available	26,488	7/1/22-6/30/23	16,569	
Career Accelerator	Not Available	26,488	7/1/22-6/30/23	13,500	
Educational Opportunity Fund Article IV	100-074-2401-002	336,326	7/1/22-6/30/23	334,230	330,732
Educational Opportunity Fund - Special Project	84.425C	12,863	7/1/22-6/30/23	168,446	82,324
Subtotal N.J. Office of the State Secretary of Higher Education				1,192,585	876,362
N.J. Council of Community Colleges					
N.J. College Access Challenge Grant - College Readiness Now	Not Available	65,539	7/1/22-6/30/23	65,539	71,279
Work Force Innovation	Not Available	285,263	7/1/22-6/30/23	285,263	
Subtotal N.J. Council of Community Colleges		V048A220030		350,802	
N.J. Department of Food and Nutrition	400 040 0050 000	050.400	7440000000	050.400	005.000
Child and Adult Care Food Program	100-010-3350-029	359,189	7/1/22-6/30/23	359,189	265,232
N.J.Department of Human Services, Division of Family Development					
WorkFirst NJ	Not Available	4,045	7/1/22-6/30/23	172,362	4,045
Hiring and Retention Bonus  Subtotal N.J. Department of Human Services, Divison of Family Development	Not Available	14,000	7/1/22-6/30/23	25,848 198,210	14,000 18,045
N.J. Department of Treasury - Higher Education Administration:					
Operational Costs - County Colleges	100-082-2155-015	11.686.765	7/1/22-6/30/23	11.686.765	11,154,430
Chapter 12 Debt Service	100-002-2155-016	2,212,951	7/1/22-6/30/23	2,212,951	2,153,979
Employer Contributions - Alternate Benefit Program - FT Faculty	100-082-2155-017	1,308,595	7/1/22-6/30/23	1,220,994	1,219,730
Employer Contributions - Alternate Benefit Program - Adjunct	100-082-2155-017	281,539	7/1/22-6/30/23	287,665	266,013
Subtotal N.J. Department of Treasury				15,408,376	14,796,198
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE				\$ 23,710,291	\$ 21,282,606

See accompanying notes to schedules of expenditures of federal awards and state financial assistance.

#### NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2023

#### 1. Basis of Presentation and Summary of Significant Accounting Policies

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal award and state grant activity of Middlesex College (the "College") under programs of the federal and state governments for the year ended June 30, 2023 and are presented on the accrual basis of accounting. The College is defined in Note 1 to the College's Notes to Financial Statements. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200-Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Therefore, some amounts presented in these schedules may differ from amounts presented in, or used in the preparation of, the basic financial For the purposes of these schedules, Federal Awards and State Financial Assistance include any assistance provided by a Federal and State agency directly or indirectly in the form of grants, contracts, cooperative agreements, loans, loan guarantees, property, interest subsidies, insurance, direct appropriations and other non-cash assistance. Because these schedules present only a selected portion of the activities of the College, it is not intended to, and does not, present the financial position, changes in net position and other changes of the College in conformity with generally accepted accounting principles.

Expenditures for direct costs reported on the schedules are recognized as incurred and reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance.

#### 2. Federal Student Loan Programs

Middlesex College is responsible only for the performance of certain administrative duties with respect to the Loan Programs; accordingly, these loan balances are not included in the College's basic financial statements. It is not practical to determine the balance of loans outstanding to students of the College under these programs as of June 30, 2023.

#### 3. Alternate Benefit Program

During the year ended June 30, 2023, the State of New Jersey, Department of Treasury made payments on behalf of Middlesex College to the Alternate Benefit Program of \$1,508,659. These benefits are reimbursed by the State of New Jersey at the rate of 8% for faculty and staff involved in the student instruction process, all other disbursements for other staff are reflected in the accompanying basic financial statements for the year ended June 30, 2023. The June 30, 2023 benefit reimbursement for faculty is included in the accompanying schedule of expenditures of state financial assistance.

#### 4. Indirect Costs

The College has elected not use the 10% de minimis indirect cost rate as allowed by Uniform Guidance.

#### NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2023

#### 5. Disbursed to Subrecipients

Of the federal expenditures presented in the Schedule of Expenditures of Federal Awards, the County provided federal awards to sub-recipients for the Open Textbook Collaboration (ALN #84.116T) to a consortium of New Jersey community colleges and Rowan University to develop open textbook in career and technical STEM courses that align to career pathways in New Jersey's growth industries including health services, technology, energy, and global manufacturing and supply chain management.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

### Part I- Summary of Auditors' Results

Financial Statements	
Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:	<u>Unmodified</u>
Internal control over financial reporting:	
<ul> <li>Material weakness(es) identified?</li> </ul>	Yes <u>X</u> No
• Significant deficiency(ies) identified?	YesX None reported
Noncompliance material to the financial statement	s noted? Yes X No
Federal Awards and State Financial Assistance	9
Internal control over major federal and state progra	ams:
<ul> <li>Material weakness(es) identified?</li> </ul>	Yes <u>X</u> No
Significant deficiency(ies) identified	Yes X None reported
Type of auditors' report issued on compliance for major programs:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or NJ OMB 15-08?	Yes X No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS – (CONTINUED) YEAR ENDED JUNE 30, 2023

### Part I- Summary of Auditors' Results

Identification of major federal and state programs:

AL Number/State Account Number	FAIN Number	Name of Federal and State Program or Cluster
Federal Awards:		
United States Department of Education		
Direct Awards		
Student Financial Assistance Cluster		
84.063	P063P161814	Federal Pell Grant Program (PELL)
84.007	P007A202584	Fedeal Supplemental Educational Opportunity Grants (SEOG)
84.268	P268K211814	Federal Direct Student Loans
84.033	P033A178578	Federal Work-Study Program (FWS)
Education Stabilization Fund (COVID-19)		
84.425C	P425C210826	Governor's Emergency Education Relief Fund II
84.425E	P425E211247	Higher Education Emergency Relief Fund - Student Aid
84.425F	P425F210488	Higher Education Emergency Relief Fund - Institutional Aid
84.425L	P425L210094	Minority Serving Institutions
State Awards:		
100-082-2155-015		Operational Costs - County Colleges
100-082-2155-017		Employer Contributions- Alternate Benefit Program
Dollar threshold used to distinguish	between type A and	type B programs:
	Federal \$ 9	914,519
	State \$ 7	750,000
Auditee qualified as low-risk audite	e?	Yes X No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS – (CONTINUED) YEAR ENDED JUNE 30, 2023

Part II – Schedule of Financial Statement Findings

None to report.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS – (CONTINUED) YEAR ENDED JUNE 30, 2023

### Part III - Schedule of Federal and State Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance, including questioned costs, related to the audit of major federal and state programs, as required by 2 CFR 200 Section 516(a) and New Jersey Treasury Circular OMB 15-08, respectively.

#### Federal Award Programs

No compliance or internal control findings noted that are required to be reported in accordance with 2 CFR 200 Section 516(a).

#### **State Financial Assistance Programs**

No compliance or internal control findings noted that are required to be reported in accordance with New Jersey Treasury Circular OMB 15-08